

KING COUNTY

Signature Report

Ordinance 19344

Proposed No. 2021-0208.2 **Sponsors** Balducci 1 AN ORDINANCE authorizing the vacation of a portion of 2 SE 28th Street/Hemlock Street, Fall City, file no. V-2712; 3 Petitioners: Stephen and Megan Botulinski; John and 4 Cynthia Conlon; Jill and Kyle Thompson; Alfred Valvano 5 and Traci Shallbetter; Rex E. Currier; Adam and Jessi 6 Buttermore; and Tom and Sharon Bilbro. 7 STATEMENT OF FACTS: 8 1. A petition was filed requesting vacation of a portion of SE 28th 9 Street/Hemlock Street, Fall City, described below. 10 2. The department of local services notified utility companies serving the area 11 and King County departments of the proposed vacation and has been advised that 12 no utility requires an easement over the vacation area. The vacation shall not 13 extinguish the rights of any utility company to any existing easements for 14 facilities or equipment within the vacation area. 15 3. The department of local services' records indicate that this segment of 16 right of way is unopened and unmaintained. 17 4. The department of local services considers the subject portion of right 18 of way useless as part of the county road system and believes the public 19 would benefit by the return of this segment of right of way to the public 20 tax rolls and recommends approval of the vacation.

21	5. Due notice was given in the manner provided by law. The office of the
22	hearing examiner held the public hearing on July 29, 2021.
23	6. As detailed in an August 20, 2021, recommendation, the examiner
24	found that the road segment subject to this petition not useful as part of the
25	King County road system, concluded that the vacation of this segment of
26	road will benefit the public through the transfer of responsibility for
27	management and return of the property to the public tax roll, and
28	recommended requiring, as a condition of vacation, \$2,758 in
29	compensation from Petitioners Stephen and Megan Botulinski, \$799 in
30	compensation from Petitioners Alfred Valvano and Traci Shallbetter,
31	\$1,779 in compensation from Petitioners Adam and Jessi Buttermore,
32	\$1,779 in compensation from Petitioners Tom and Sharon Bilbro, and no
33	compensation from Petitioners John and Cynthia Conlon, Jill and Kyle
34	Thompson, and Rex E. Currier.
35	8. For the reasons stated in the examiner's August 20, 2021, report and
36	recommendation, the council determines that it is in the best interest of the
37	citizens of King County to grant said petition and vacate the right of way.
38	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
39	SECTION 1. The council, on the effective date of this ordinance, hereby vacates
40	and abandons a portion of SE 28th Street/Hemlock Street right of way as dedicated to
41	King County by the recording of the Plat of Fall City Orchard Tracts, recorded in Volume
42	16 of Plats, Page 55, records of King County Washington as described below:

Lying within the Northwest quarter of Section 12, Township 24 North,
Range 7 East, Willamette Meridian, in King County, Washington, and
being a portion of 60-foot wide Hemlock Street shown on the Plat of Fall
City Orchard Tracts, recorded in Volume 16 of Plats, Page 55, King
County Records, and being an unconstructed portion of said Hemlock
Street, also known as SE 28th Street, lying southerly of Tracts 5 and 6 in
Block 2, and northerly of Tracts 2 and 3 in Block 3 of said Fall City
Orchard Tracts, and more particularly described as follows:
BEGINNING at the southwest corner of said Tract 5; thence, on the
northerly line of said Hemlock Street, south 89° 26' 23" east 655.76 feet to
the common southerly corner of Tracts 5 and 6; thence continuing on the
said northerly line south 89° 26' 23" east, 535.74 feet to an iron rod and
cap set to mark a 30.00-foot offset southwesterly from the as-built
centerline of asphalt pavement for SE 28th Street as it existed in the year
2019, said rebar also lying 119.99 feet, more or less, westerly from the
southeast corner of said Tract 6; thence, leaving said northerly line and
following said 30.00 foot offset southeasterly on a curve to the left, having
a radius of 630 feet, and a delta angle of 3°06′00″, for a distance of 34.09
feet to a point of tangency; thence continuing along said 30.00 foot offset
on a tangent bearing south 74° 46' 10" east, for a distance of 90.21 feet to
an iron rod and cap set to mark said offset and a line connecting the
southeast corner of Tract 6 and the northeast corner of said Tract 2, said
rebar also lying southerly, 32.35 feet from the southeast corner of Tract 6;

66	thence south 0 $^{\circ}$ 33' 38" west 27.64 feet to an iron rod and cap set to mark
67	the northeast corner of Tract 2; thence, on the southerly line of said
68	Hemlock Street, north 89° 26' 23" west 655.76 feet, more or less, to the
69	common northerly corner of said Tracts 2 and 3; thence continuing on said
70	southerly line north $89^{\circ}\ 26'\ 23"$ west 655.73 feet, more or less, to the
71	northwest corner of Tract 3; thence north 0 $^{\circ}$ 00' 44" east, 60.00 feet to the
72	point of beginning.
73	This description is based on measurements and computations shown on a
74	Record of Survey dated December 2019 and recorded in Volume 417 of
75	Surveys, Page 35, King County Records. All qualifications of title lines
76	are based on Fall City Orchard Tracts and the existing as-built SE 28th
77	Street noted herein. Described area adjoins King County Tax Lots
78	2480700037, 38, and 41 on the north and Tax Lots 2480700070, 72, 80,
79	and 82 on the south. King County Washington.
80	Containing 76,687 square feet, more or less.
81	SECTION 2. For the subject road right-of-way abutting parcels 248070-0072
82	(Conlon), 248070-0070 (Thompson), and 248070-0080 (Currier), there is no
83	compensation requirement or contingencies, and vacation is operative on the effective
84	date of this ordinance.
85	SECTION 3. For the subject road right-of-way abutting parcel 248070-0041
86	(Botulinski), vacation is CONTINGENT on petitioner paying \$2758 to King County
87	within ninety days of the date the council takes final action on this ordinance. If King
88	County does not receive \$2758 by that date, there is no vacation and the associated right

of-way remains King County's. If payment is timely received, the clerk shall record an
ordinance against parcel 248070-0041. Recording an ordinance against parcel 248070-
0041 will signify that payment has been received, the contingency is satisfied, and the
right-of-way associated with parcel 248070-0041 is vacated.
SECTION 4. For the subject road right-of-way abutting parcel 248070-0082
(Valvano) vacation is CONTINGENT on petitioner paying \$799 to King County within
ninety days of the date the council takes final action on this ordinance. If King County
does not receive \$799 by that date, there is no vacation and the associated right-of-way
remains King County's. If payment is timely received, the clerk shall record an ordinance
against parcel 248070-0082. Recording an ordinance against parcel 248070-0082 will
signify that payment has been received, the contingency is satisfied, and the right-of-way
associated with parcel 248070-0082 is vacated.
SECTION 5. For the subject road right-of-way abutting parcel 248070-0038
(Buttermore) vacation is CONTINGENT on petitioner paying \$1779 to King County
within ninety days of the date the council takes final action on this ordinance. If King
County does not receive \$1779 by that date, there is no vacation and the right-of-way
associated remains King County's. If payment is timely received, the clerk shall record
an ordinance against parcel 248070-0038. Recording an ordinance against parcel
248070-0038 will signify that payment has been received, the contingency is satisfied,
and the right-of-way associated with parcel 248070-0038 is vacated.
SECTION 6. For the subject road right-of-way abutting parcel 248070-0037
(Bilbro) vacation is CONTINGENT on petitioner paying \$1779 to King County within
ninety days of the date the council takes final action on this ordinance. If King County

Ordinance 19344

does not receive \$1779 by that date, there is no vacation and the associated right-of-way remains King County's. If payment is timely received, the clerk shall record an ordinance against parcel 248070-0037. Recording an ordinance against parcel 248070-

- 115 0037 will signify that payment has been received, the contingency is satisfied, and the
- right-of-way associated with parcel 248070-0037 is vacated.

Ordinance 19344 was introduced on 6/8/2021 and passed by the Metropolitan King County Council on 9/28/2021, by the following vote:

Yes: 9 - Ms. Balducci, Mr. Dembowski, Mr. Dunn, Ms. Kohl-Welles, Ms. Lambert, Mr. McDermott, Mr. Upthegrove, Mr. von Reichbauer and Mr. Zahilay

Dow Constantine, County Executive

Attachments: A. Hearing Examiner Report dated August 20, 2021

Ordinance 19344 August 20, 2021

OFFICE OF THE HEARING EXAMINER KING COUNTY, WASHINGTON

King County Courthouse 516 Third Avenue Room 1200 Seattle, Washington 98104 Telephone (206) 477-0860

hearingexaminer@kingcounty.gov

www.kingcounty.gov/independent/hearing-examiner

REPORT AND RECOMMENDATION

SUBJECT: Department of Transportation file no. V-2712

Proposed ordinance no. 2021-0208

Adjacent parcel no(s). 2480700037, 2480700038, 2480700041, 2480700070,

2480700072, 2480700080, 2480700082

STEPHEN AND MEGAN BOTULINSKI AND ET AL.

Road Vacation Petition

Location: A portion of SE 28th Street/Hemlock Street, Fall City

Applicants: Stephen and Megan Botulinski

35875 SE 27th Place Fall City, WA 98024

Telephone: (360) 510-6639 Email: s.botulinski@gmail.com

Applicants: Jill and Kyle Thompson

35808 SE 29th Street Fall City, WA 98024

Email: jillykthompson@gmail.com

Applicants: Tom and Sharon Bilbro

35831 SE 27th Place Fall City, WA 98024

Email: tombilbro@gmail.com

Applicants: Adam and Jessie Buttermore

35803 SE 27th Place Fall City, WA 98024

Email: adam.Buttermore@gmail.com

Applicants: John and Cynthia Conlon

35902 SE 29th Street Fall City, WA 98024

Email: conlonfamily@msn.com

Applicants: Alfred and Shallbet Valvano

35714 SE 29th Street Fall City, WA 98024 Email: <u>Al@valvanos.com</u>

Applicant: Rex Currier

PO Box 1191

Fall City, WA 98024

Email: Rcurrier57@gmail.com

King County: Department of Local Services

represented by Leslie Drake

201 S Jackson Street Seattle, WA 98104

Telephone: (206) 477-7764

Email: leslie.drake@kingcounty.gov

FINDINGS AND CONCLUSIONS:

Overview

1. The Department of Local Services, Road Services Division (Road Services) petitions the County to vacate a portion of SE 28th Street/Hemlock Street in Fall City. Local Services urges vacation and a waiver of all compensation. We conducted the public hearing on behalf of the Council on July 29, 2021, then held the record open until August 9, 2021. After hearing witness testimony and observing their demeanor, studying the exhibits entered into evidence, and considering the parties' arguments and the relevant law, we recommend that Council approve the vacation.

Background

2. Except as provided herein, we adopt and incorporate the facts set forth in Roads' report and in proposed ordinance no. 2021-0208. That report, and maps showing the specific area to be vacated and the vicinity of the proposed vacation, are in the hearing record

- and will be attached to the copies of our recommendation submitted to Council. Ex. 1 at 001-06, Ex. 6 & Ex. 7.
- 3. Chapter RCW 36.87 sets the general framework for county road vacations, augmented by KCC chapter 14.40. There are at least four somewhat interrelated inquiries. The first two relate to whether vacation is warranted: is the road useless to the road system and would vacation benefit the public? If the answers to these are both yes, the third and fourth relate to compensation: what is the appraised (or perhaps assessed) value of the right-of-way, and how should this number be adjusted to capture avoided County costs?
- 4. A petitioner has the burden to show that the "road is useless as part of the county road system and that the public will be benefitted by its vacation and abandonment." RCW 36.87.020. "A county right of way may be considered useless if it is not necessary to serve an essential role in the public road network or if it would better serve the public interest in private ownership." KCC 14.40.0102.B. While denial is mandatory ("shall not" vacate) where a petitioner fails to make that showing, approval is discretionary where a petitioner shows uselessness and public benefit ("may vacate"). RCW 36.87.060(1) (emphasis added).

Is Vacation Warranted?

- 5. The subject right-of-way segment is not currently opened, constructed, or maintained for public use, and it is not known to be used informally for access to any property. Vacation would have no adverse effect on the provision of access and fire and emergency services to the abutting properties and surrounding area. The right-of-way is not necessary for the present or future public road system for travel or utilities purposes. (Unlike most vacations, where the to-be vacated right-of-way contains utilities, and vacation is predicated on petitioner's granting utility easements, here there are no utilities to preserve.)
- 6. We find that the road is useless to the county road system, that the public will benefit from its vacations (savings in expected management and maintenance costs avoided property taxes gained, discussed below)—and that vacation is warranted.

What Compensation is Due?

7. We calculate compensation by starting with the increase in property values the receiving parcel will garner from the extra square footage of adding the (formerly) public right-of-way area. This figure is generated by the Assessor. However, that is only the starting point, because State and County law allow local legislative branches to adjust the appraised value to reflect the expected value of avoided liability risk, eliminated management costs, and jettisoned maintenance costs, along with increased property taxes. RCW 36.87.070; KCC 14.40.020.A.1. Performance, Strategy, and Budget have generated that model. Road Services then applies to those figures to a given parcel. Exs. 21-27.

- 8. This means the appropriate level of compensation to require is a somewhat individualized inquiry, producing different results for different parcels. Here there are seven different parcels.
- 9. For three of those parcels, merging the right-of-way into the private property either adds no value to the receiving parcel, or less value than the County gains from avoiding management and maintenance costs, and from increased property taxes. Thus, there is no compensation to require prior to finalizing vacation. Vacation can proceed without any contingencies. These properties are Conlon (248070-0072), Thompson (248070-0070), and Currier (248070-0080).
- 10. For the other four parcels, merging the right-of-way into the private property adds more value than the County gains from avoiding management and maintenance costs, and from increased property taxes. Thus, vacation for each parcel should be contingent on payment of the calculated compensation. These properties are Botulinski (248070-0041) at \$2758, Valvano (248070-0082) at \$799, Buttermore (248070-0038) at \$1779, and Bilbro (248070-0037) at \$1779.

RECOMMENDATION:

- 1. We recommend that Council APPROVE proposed ordinance no. 2021-0208 to vacate the subject road right-of-way abutting parcels 248070-0072 (Conlon), 248070-0070 (Thompson), and 248070-0080 (Currier), with no compensation requirement or contingencies.
- 2. We recommend that Council APPROVE proposed ordinance no. 2021-0208 to vacate the subject road right-of-way abutting parcel 248070-0041 (Botulinski) CONTINGENT on petitioner paying \$2758 to King County within 90 days of the date Council takes final action on this ordinance. If King County does not receive \$2758 by that date, there is no vacation and the associated right-of-way remains King County's. If payment is timely received, the Clerk shall record an ordinance against parcel 248070-0041. Recording an ordinance will signify that payment has been received, the contingency is satisfied, and the right-of-way associated with parcel 248070-0041 is vacated.
- 3. We recommend that Council APPROVE proposed ordinance no. 2021-0208 to vacate the subject road right-of-way abutting parcel 248070-0082 (Valvano) CONTINGENT on petitioner paying \$799 to King County within 90 days of the date Council takes final action on this ordinance. If King County does not receive \$799 by that date, there is no vacation and the associated right-of-way remains King County's. If payment is timely received, the Clerk shall record an ordinance against parcel 248070-0082. Recording an ordinance will signify that payment has been received, the contingency is satisfied, and the right-of-way associated with parcel 248070-0082 is vacated.

- 4. We recommend that Council APPROVE proposed ordinance no. 2021-0208 to vacate the subject road right-of-way abutting parcel 248070-0038 (Buttermore) CONTINGENT on petitioner paying \$1779 to King County within 90 days of the date Council takes final action on this ordinance. If King County does not receive \$1779 by that date, there is no vacation and the right-of-way associated remains King County's. If payment is timely received, the Clerk shall record an ordinance against parcel 248070-0038. Recording an ordinance will signify that payment has been received, the contingency is satisfied, and the right-of-way associated with parcel 248070-0038 is vacated.
- 5. We recommend that Council APPROVE proposed ordinance no. 2021-0208 to vacate the subject road right-of-way abutting parcel 248070-0037 (Bilbro) CONTINGENT on petitioner paying \$1779 to King County within 90 days of the date Council takes final action on this ordinance. If King County does not receive \$1779 by that date, there is no vacation and the associated right-of-way remains King County's. If payment is timely received, the Clerk shall record an ordinance against parcel 248070-0037. Recording an ordinance will signify that payment has been received, the contingency is satisfied, and the right-of-way associated with parcel 248070-0037 is vacated.

DATED August 20, 2021.

David Spohr Hearing Examiner

NOTICE OF RIGHT TO APPEAL

A person appeals an Examiner recommendation by following the steps described in KCC 20.22.230, including filing with the Clerk of the Council a sufficient appeal statement and a \$250 appeal fee (check payable to the King County FBOD), and providing copies of the appeal statement to the Examiner and to any named parties listed on the front page of the Examiner's recommendation. Please consult KCC 20.22.230 for exact requirements.

Prior to the close of business (4:30 p.m.) on *September 13, 2021,* an electronic copy of the appeal statement must be sent to <u>Clerk.Council@kingcounty.gov</u> and a paper copy of the appeal statement must be delivered to the Clerk of the Council's Office, Room 1200, King County Courthouse, 516 Third Avenue, Seattle, Washington 98104. Prior mailing is not sufficient if the Clerk does not actually receive the fee and the appeal statement within the applicable time period.

Unless the appeal requirements of KCC 20.22.230 are met, the Clerk of the Council will place on the agenda of the next available Council meeting a proposed ordinance implementing the Examiner's recommended action.

If the appeal requirements of KCC 20.22.230 are met, the Examiner will notify parties and interested persons and will provide information about "next steps."

MINUTES OF THE JULY 29, 2021, HEARING ON THE ROAD VACATION PETITION OF STEPHEN AND MEGAN BOTULINSKI AND ET AL., DEPARTMENT OF TRANSPORTATION FILE NO. V-2712

David Spohr was the Hearing Examiner in this matter. Participating in the hearing were Tom Bilbro, Stephen Botulinski, Leslie Drake, and Jill Thompson.

The following exhibits were offered and entered into the hearing record:

Exhibit no. 2 Letter from Clerk of the Council to KCDOT transmitting petition, dated May 1, 2017 Exhibit no. 3 Petition for vacation of a county road, transmitted May 1, 2017 Exhibit no. 4 Letter from KCDOT to Petitioner acknowledging receipt of petition and explaining road vacation process, dated May 24, 2017 Exhibit no. 5 Amended petition with new property owners Exhibit no. 6 Vacation area map Exhibit no. 7 Vicinity map Exhibit no. 8 Record of survey Exhibit no. 9 Vacation area prepared by petitioner's surveyor Exhibit no. 10 Legal description of vacation area prepared by petitioner's surveyor Exhibit no. 11 Plat Fall City Orchard Tracts Exhibit no. 12 KC Assessor's information for petitioner Botulinski property, APN 248070-0041 Exhibit no. 13 KC Assessor's information for petitioner Conlon property, APN 248070-0072 Exhibit no. 14 KC Assessor's information for petitioner Thompson property, APN 248070-0070 Exhibit no. 15 KC Assessor's information for petitioners Valvano and Shallbetter property, APN 248070-0082 Exhibit no. 16 KC Assessor's information for petitioner Currier property, APN 248070-0080 Exhibit no. 17 KC Assessor's information for petitioner Buttermore property, APN 248070-0080	Exhibit no. 1	Roads Services report to the Hearing Examiner, sent July 15, 2021
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	Exhibit no. 17	

V-2712-Stephen and Megan Botulinski and et al.

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Exhibit no. 18	KC Assessor's information for petitioner Bilbro property, APN 248070-0037
Exhibit no. 19	Notice sent to stakeholders, with vicinity map and site map showing vacation area, sent May 19, 2017
Exhibit no. 20	Email between Assessor's Office, regarding valuation
Exhibit no. 21	Compensation calculation model spreadsheet for petitioner Botulinski property, APN 248070-0041
Exhibit no. 22	Compensation calculation model spreadsheet for petitioner Conlon property, APN 248070-0072
Exhibit no. 23	Compensation calculation model spreadsheet for petitioner Thompson property, APN 248070-0070
Exhibit no. 24	Compensation calculation model spreadsheet for petitioners Valvano and Shallbetter property, APN 248070-0082
Exhibit no. 25	Compensation calculation model spreadsheet for petitioner Currier property, APN 248070-0080
Exhibit no. 26	Compensation calculation model spreadsheet for petitioner Buttermore property, APN 248070-0038
Exhibit no. 27	Compensation calculation model spreadsheet for petitioner Bilbro property, APN 248070-0037
Exhibit no. 28	Cover letters to petitioners, including the County Road Engineer report, dated December 21, 2020
Exhibit no. 29	County Engineer Report
Exhibit no. 30	Letter from KCDOT to KC Council recommending approval and transmitting proposed ordinance, dated May 24, 2021
Exhibit no. 31	Proposed ordinance
Exhibit no. 32	Fiscal note
Exhibit no. 33	Affidavit of posting, noting posting date of July 7, 2021
Exhibit no. 34	Reserved for future submission of Affidavit of publication

DS/jo

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Envelope Sent	Hashed/Encrypted	10/13/2021 1:50:41 PM
Certified Delivered	Security Checked	10/13/2021 3:22:45 PM
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PDF Reader:	Acrobat® or similar software may be required to view and print PDF files
Screen Resolution:	800 x 600 minimum

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