

## **Metropolitan King County Council**

## **STAFF REPORT**

Proposed No.:	2020-0277	Name:	Wendy K. Soo Hoo
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## **SUBJECT**

Proposed Ordinance 2020-0277 would authorize a lease at 9725 Third Ave NE (Northgate Executive Center Building C) in Seattle to support the Department of Community and Human Services Veterans Program. The landlord is Gateway Muirland, Inc., a California corporation.

## **SUMMARY**

Proposed Ordinance 2020-0277 would authorize a new lease for the King County Veterans Program in the Northgate area of Seattle. The lease would be for 8,592 rentable square feet (RSF), as well as 28 parking stalls. The lease term would be 10 years with an option to extend the lease for five additional years. The base rent is \$37.50 per RSF in the first year<sup>1</sup> for an annual total of \$322,200 with annual escalation set at three percent.

The Veterans Program is currently located in the Belltown neighborhood in Seattle. The program is seeking to relocate to create a new service access point for veterans, service members and their families, and the Northgate location would provide improved transportation and parking access. The lease will not commence until after Council approval and substantial completion of tenant improvements, which are estimated to take 60 to 90 days to complete.

## **BACKGROUND**

Proposed Ordinance 2020-0277 was transmitted to Council pursuant to King County Code 4A.100.070, which requires Council approval of leases with terms lasting longer than five years.

The King County Veterans Program is mandated by Washington state law (RCW 73.08.010) and is funded primarily through the Veterans, Seniors, and Human Services Levy. The Veterans Program is currently located in the Belltown neighborhood in Seattle. The current lease, which has a per square foot cost of \$24.26, expires at the

<sup>&</sup>lt;sup>1</sup> The lease is a full service lease that includes the tenant's share of operating costs (such as property taxes, insurance, and common area maintenance costs) in the base rent. The estimated 2021 operating costs are \$12.12 per RSF.

end of September 2020 and the lease will begin holdover status at 150 percent of the current rent in October.

The Veterans Program is seeking to relocate to the Northgate area to expand its geographic spread of various Department of Community and Human Services programs. In addition, veterans would still be able to access programming near downtown Seattle via the federal Department of Federal Affairs Community Resource and Resource Center in Georgetown.

## **ANALYSIS**

Proposed Ordinance 2020-0277 would authorize a new lease for the King County Veterans Program in the Northgate area of Seattle. The lease would be for 8,592 rentable square feet (RSF) and would include the use of 28 parking stalls. The lease term would be for 10 years with one option to extend the lease for five additional years. The base rent is \$37.50 per RSF in the first year for an annual total of \$322,200 with annual escalation set at three percent.

**Table 1. Summary of Veterans Program Lease Terms** 

Category	Terms		
Square Footage & Parking	<ul><li>8,592 square feet</li><li>28 parking stalls</li></ul>		
Base Rent	\$37.50 per RSF in the first year with three percent annual increases – note that the lease includes rent abatement during the first four months of the lease.		
Term	<ul> <li>Ten years for the initial term</li> <li>One option to extend for an additional five-year term</li> </ul>		
Council Approval Deadline	November 23, 2020		
Commencement Date	<ul> <li>The lease will commence when the following have occurred:</li> <li>Substantial completion of tenant improvements by the Landlord;</li> <li>Adoption of the approval ordinance by the Council; and</li> <li>Mutual execution of the Lease.</li> </ul>		

The lease also includes a negotiated tenant improvement allowance of \$343,680 to cover new carpet, paint and ceiling lighting, as well as construction of a restroom in compliance with the Americans with Disabilities Act, front desk reception area, computer lab, and work areas and meeting rooms. The tenant improvements are expected to be completed in 60 to 90 days.

According to the transmitted Property Summary (Attachment 3), the Facilities Management Division (FMD) conducted a comprehensive office space search in Northgate and the University District and the proposed location best met the program's needs in terms of rental rate, timing, and proximity to public transportation options.

## Fiscal Analysis

The fiscal note estimates 2021-2022 lease costs of \$630,438<sup>2</sup> and 2023-2024 lease costs of \$691.656.

Note that the term of the lease extends beyond the current Veterans, Seniors, and Human Services Levy, which will expire in 2023. However, under the lease, a different County agency could potentially move into the space if the levy were not renewed.<sup>3</sup>

Council staff asked FMD if office space utilization trends in the Northgate area are being affected by increased remote work through the COVID-19 pandemic. FMD anticipates Northgate will continue to be a sought after location due to the proximity to the light rail station and existing transit center, and significant investments in the Northgate Mall facility.

## **Other Considerations**

The non-discrimination provision in the lease is consistent with King County Charter Section 840 and King County Code 12.16.125. On July 21, 2020, the Council passed Ordinance 19135, which would place on the November ballot a proposition to amend the County Charter to prohibit discrimination on the basis of family caregiver, military or veteran status in county employment and in county contracting with nongovernmental entities. FMD indicates that the landlord feels that the current language in the lease is consistent with the proposed charter amendment and is willing to address language changes if the proposed charter amendment passes.

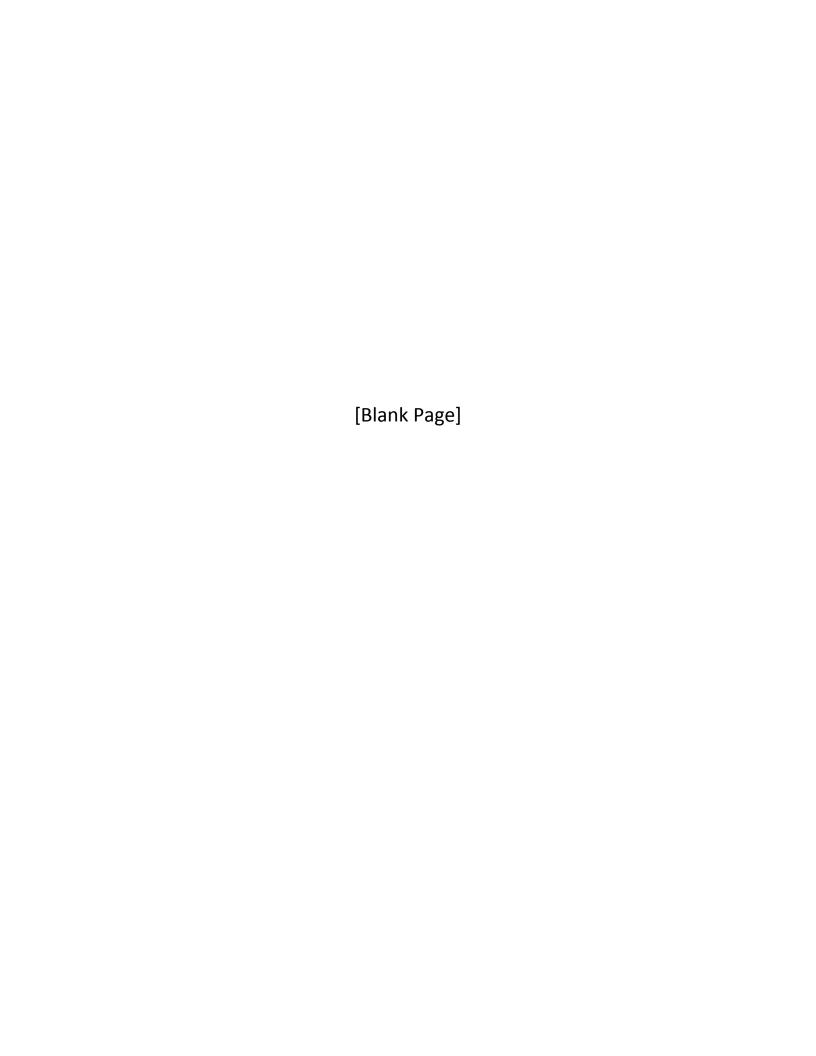
The Council's legal counsel has reviewed the lease.

### **ATTACHMENTS**

- 1. Transmittal Letter
- 2. Fiscal Note
- 3. Property Summary

<sup>&</sup>lt;sup>2</sup> Note that the fiscal note assumed the lease commencing in October 2020 with rent abatement through January 2021. The lease will not commence until after Council approval and substantial completion of tenant improvements, which are estimated to take 60 to 90 days to complete, so 2021-2022 costs will be less than estimated in the fiscal note.

<sup>&</sup>lt;sup>3</sup> Under the lease terms, the County could seek to assign or sublease space to a non-County entity, but would remain responsible for meeting the obligations of the lease if an assignment or sublease were approved by the landlord.





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King County Executive
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August 6, 2020

The Honorable Claudia Balducci Chair, King County Council Room 1200 COURTHOUSE

#### Dear Councilmember Balducci:

This letter transmits a proposed ordinance that, if enacted, will enable King County to execute a lease for the Department of Community and Human Services, with Gateway Muirland, Inc., for space located at 9725 3<sup>rd</sup> Ave NE, Seattle.

This facility will house the King County Veterans Program whose primary mission is to serve low-income, homeless, disabled and at-risk veterans and their families. Execution of this lease supports the provision of King County operations and services.

This transaction is recommended per the rationale and considerations provided in the attached property summary.

This lease supports the King County Strategic Plan goals in health and human services, accessible & affordable housing, and efficient, accountable regional and local government focus areas by providing essential infrastructure for the provision of direct services throughout the county to veterans, service members and their families.

Thank you for your consideration of this proposed ordinance.

The Honorable Claudia Balducci August 6, 2020 Page 2

If your staff have any questions, contact Anthony Wright, Director, Facilities Management Division at 206-477-9352.

Sincerely,

Dow Constantine King County Executive

cc: King County Councilmembers

ATTN: Carolyn Busch, Chief of Staff
Melani Pedroza, Clerk of the Council

Shannon Braddock, Deputy Chief of Staff, Office of the Executive Karan Gill, Director, Council Relations, Office of the Executive

Caroline Whalen, County Administrative Officer, Department of Executive Services (DES)

Anthony Wright, Director, Facilities Management Division (FMD), DES Bryan Hague, Manager, Real Estate Services, FMD, DES

Leo Flo, Director, Department of Community and Human Services

#### GENERAL TRANSACTION INFORMATION

Ordinance/Motion:

Title: Veteran's Program Lease Transaction Duration: 124 months
Affected Agency/Agencies: DCHS Fair Market Value: NA
Note Prepared By: Carolyn Mock / Gil White Date Prepared: 7/24/20 Legal Transaction Type:

Note Prepared By: Carolyn Mock / Gil White Date Prepared: 7/24/20 Legal Transaction Type:

Note Reviewed By: Sid Bender Date Reviewed: 7/31/2020 Fiscal Transaction Type:

Description of Request: Veteran's Program Lease

#### FINANCIAL IMPACTS

Part 1 - Net Present Value Analysis Results

"Net Present Value to King County (all impacts): \*\*\*"

"Net Present Value to Primary Impacted Agency

(customer of transaction): \*\*\*"

Part 2 - Revenue and Expenditure Impacts

"As of the preparation date of this fiscal note, the impact of the above legislation on the financial affairs of King County is estimated to be as indicated below: "

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"Revenue to: 2,3,5"
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DCHS/Veteran's Services A11900 DCHS 1143 Real Estate Services Labor Costs

King County Project Management
Lease Payments/Associated O&M
"\$350,124" "\$691,656" "\$2,315,186"
"Service Costs (Appraisal, Title, Move)"
Tenant and Other Improvements
10% Art for General Fund Transactions
Other Transaction Costs
SUBTOTAL

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Rent - first 4 months abated (October 2020 thru January 2021) \$- \$- \$- "\$297,498" "\$332,940" "\$630,438" "\$341,532"

New Lease

Stand Alone

Real Estate Services Labor Costs King County Project Management Lease Payments/Associated O&M "Service Costs (Appraisal, Title, Move)" Tenant and Other Improvements 10% Art for General Fund Transactions Other Transaction Costs SUBTOTAL

Real Estate Services Labor Costs King County Project Management Lease Payments/Associated O&M "Service Costs (Appraisal, Title, Move)" Tenant and Other Improvements 10% Art for General Fund Transactions Other Transaction Costs SUBTOTAL

Real Estate Services Labor Costs King County Project Management Lease Payments/Associated O&M "Service Costs (Appraisal, Title, Move)" Tenant and Other Improvements 10% Art for General Fund Transactions Other Transaction Costs SUBTOTAL

Real Estate Services Labor Costs King County Project Management Lease Payments/Associated O&M "Service Costs (Appraisal, Title, Move)" Tenant and Other Improvements

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#### APPROPRIATION IMPACTS

"As of the preparation date of this fiscal note, the impact of the above legislation on the budget appropriation of King County is estimated to be as indicated below: 1"

Appropriation Unit Appr. Number Department Fund Number Project Number Appropriation Notes 2019 2020 2019 / 2020 Appropriation Change Total
6-Year CIP Outyear Planning Level Costs

Allegation Change Allegation Change

Allocation Change Allocation Change The transaction was anticipated in the current budget; no supplemental appropriation is required. S- S- S-\$-\$-\$-\$-\$-\$-\$-\$- \$-\$- \$-\$- \$-\$-\$-\$-\$-\$-\$-

Assumption and Additional Notes:

TOTAL

- \*\*\* An NPV analysis was not performed because É
- 1. "If the expenditure impact equals or exceeds five percent of the fund expenditures, a copy of the most recent applicable appropriation unit financial plan is attached to this transmittal."
- 2. The sum of outyear impacts is provided for capital projects and agreements. This sum for revenue and expenditures includes all revenues/expenditures for the duration of the lease/other agreement or life of the capital investment.
- 3. This transaction does not require the use of fund balance or reallocated grant funding.
- 4. The transaction is not backed by new revenue.
- 5. "A detailed explanation of how the revenue/expenditure impacts were developed is provided below, including major assumptions made in developing the values presented in the fiscal note and other supporting data: "
  - "- Estimated start date 10/1/20, rent abated first 4 months; 3% annual rent increases"
  - "- Lease includes tenant improvement allowance of \$343,680"

# **Lease Property Summary**

## **Photo of Property:**



**Property Owner:** GATEWAY MUIRLAND INC.

**Address:** 9725 3<sup>rd</sup> Ave NE (Northgate Executive Center Building C), Seattle, WA 98115

**Cost Per Sq. Ft.:** \$37.50 per rentable square foot/FS

**Operational Costs:** The 2020 estimated operating costs are \$12.12/RSF

Term: Ten Years

**Square Footage:** 8,592 rentable square feet

Council District: One

Funding Source: Veterans, Seniors and Human Services Levy (VSHSL)

**Time Sensitive:** The current facility's lease will expire on 9/30/20, 150% holdover provision

will apply thereafter.

## **Lease Synopsis:**

King County Veterans Program (KCVP) is seeking to relocate the Seattle location to Northgate Executive Center. The current lease located at 2106 2<sup>nd</sup> Avenue, Seattle, expires September 30, 2020. Northgate Executive Center is a three building office campus environment with prominent visibility from I-5 and located across the street from the Northgate Transit Center Park & Ride and the future Light Rail Station. The building has convenient freeway access and is within walking distance to the Northgate retail core. Building amenities include ample free parking, fiber optic capacity, and an accessible conference room. The relocation will improve access to the Department of Community and Human Services (DCHS) throughout King County (Tukwila, Downtown, and

Northgate). KCVP will be the primary tenant at this location and this lease approval supports strategic geographic diversification of service access for this population. A relocation to Northgate strategically diversifies geographic availability of King County human services, creating a new service access point for north-end residents.

## Context

Rationale for transaction: The King County Veterans Program (KCVP) has served low-income, homeless, disabled, and at-risk veterans and their families since the 1950s. The Veterans' Program is mandated by Washington State law (RCW 73.08.010) and is funded by King County taxpayers through the King County Veterans, Seniors, and Human Services Levy.

Policy considerations: Adult Services Division (ASD) has engaged in long-term strategic planning on how best to provide direct services through the King County Veterans program. As part of this work, ASD has identified that moving the office from Downtown Seattle (Belltown) to North Seattle (Northgate) upon lease expiration provides significant operational value not only for KCVP but for DCHS. This value comes from having several locations where veterans, service members and their families can receive services (Tukwila, Downtown Seattle, Northgate), increasing access to KCVP facilities through different modes of transportation, and improved access from rural and unincorporated areas of Northeast King County.

Political considerations: Relocating this program from Council District Four to District One furthers the reach of veteran services throughout the County by leveraging partner efforts such as the Seattle Vet Center in Georgetown, and spreading services across a wider area. The proposed new location will also improve access to services by providing free parking for clients and staff and adjacency to the Northgate transit and light rail station.

### Community considerations

or partnerships: This area provides convenient access to customers of KCVP, serves as a regional hub for DCHS, and will allow state and federal partners to collaborate out of this location to better serve the community

Fiscal considerations: The full base rental rate per rentable square foot annually is \$37.50 for year-1 with an increase of 3% annually. This is a full service lease which means that the Tenant's share of property taxes, insurance and common area maintenance are included in the base rent. The negotiated rental rate is a fair market rate and includes a Tenant Improvement allowance of \$343,680 to cover new carpet and paint throughout the premises, replace ceiling lighting, construction of an ADA restroom within the premises, addition of a welcoming front desk reception area, conference room, computer lab, open work areas for staff and confidential meeting rooms.

Other considerations: This lease includes access to the surface parking lot at no additional costs.

CIP/operational impacts: Tenant Improvements will be covered by the negotiated tenant improvement allowance and consist of: new carpet and paint throughout the premises, addition of a front desk area, conference room, computer lab, open work areas and private offices.

King County Strategic Plan impact: This lease supports the King County Strategic Plan by supporting goals in health and human services, accessible & affordable housing, and efficient, accountable regional and local government focus areas by providing essential direct services throughout the county to veterans, service members and their families. These services greatly contribute to removing barriers and delivering equitable opportunities.

Equity and Social Justice impact: In accordance with Real Property Asset Management Plan (RAMP) policy, the Facilities Management Division and Adult Services Division (DCHS) reviewed this legislation for Equity and Social Justice (ESJ) impacts. This location is in the Seattle neighborhood of Northgate and will serve the County's veterans, military personnel and their families, and other individuals and families in need with a variety of housing and supportive services. This legislation will enable KCVP to continue to operate and maintain services for north-end citizens of King County.

## **Lease Alternatives Analysis**

Summary: A comprehensive office space search for 5,000 to 10,000 square feet in the submarkets of Northgate and the University District generated six potential sites. At that time office space vacancy in those submarkets were at historic lows. Of the six sites, Northgate fit the requirement best in terms of rental rate, timing, existing office infrastructure, landlord approved use, and proximity to public transportation options.

# Vicinity View Map



# Parcel Map

