

KING COUNTY

## Signature Report

## September 22, 2009

:

## Ordinance 16663

Proposed No. 2009-0507.2 Sponsors Gossett

| 1  | AN ORDINANCE relating to the use of the additional sales                      |
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| 2  | and use tax of one tenth of one percent for the delivery of                   |
| 3  | mental health and chemical dependency services and                            |
| 4  | therapeutic courts to be consistent with Chapter 551, Laws                    |
| 5  | of Washington 2009, Section 2; making technical                               |
| 6  | corrections; and amending Ordinance 15955, Section 2, as                      |
| 7  | amended, and K.C.C. 4.08.318, Ordinance 15949, Section                        |
| 8  | 4, as amended, and K.C.C. 4.33.020 and Ordinance 15949,                       |
| 9  | Section 5, as amended, and K.C.C. 4.33.030.                                   |
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| 11 | PREAMBLE:   |
| 12 | In 2005, the Washington state Legislature authorized counties to implement    |
| 13 | a one-tenth of one percent sales and use tax to support new or expanded       |
| 14 | chemical dependency or mental health treatment programs and services and      |
| 15 | for the operation of new or expanded therapeutic court programs and           |
| 16 | services. The initial statute providing for this tax, which is RCW 82.14.460, |
| 17 | did not permit the revenues to be used to supplant existing funding. King     |
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| 18 | County authorized the one-tenth of one percent sales tax in 2007 via |
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| 19 | Ordinance 15949.   |

| 20 | During the 2009 legislative session, Washington state legislators approved a   |
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| 21 | change to the state statue, modifying the non supplantation language of the    |
| 22 | law. The modification allows the one-tenth of one percent tax revenue to be    |
| 23 | used to supplant funds for mental health, chemical dependency, and             |
| 24 | therapeutic court services and programs. Supplantation is allowed for five     |
| 25 | years, beginning in 2010 and ending by 2015. Beginning in 2010, up to fifty    |
| 26 | percent of the one-tenth of one percent tax revenue collected can be used to   |
| 27 | supplant lost funds. There is a ten percent reduction to the amount of funds   |
| 28 | used each year, ending at ten percent in year 2014.                            |
| 29 | 2009 brought unprecedented financial challenges to King County, including      |
| 30 | a ninety-three-million-dollar general fund deficit and declining one-tenth of  |
| 31 | one percent sales tax revenues of more than thirteen percent than budgeted     |
| 32 | amounts. 2010 sales tax revenue forecasts include a decline of sixteen         |
| 33 | percent over 2009 budgeted amounts.  |
| 34 | In order to allow King County to supplant one-tenth of one percent funds to    |
| 35 | existing mental health, chemical dependency, and therapeutic court             |
| 36 | programs, King County finds it necessary to amend King County Code and         |
| 37 | previous legislation in order to conform to state law and allow supplantation. |
| 38 | When the mental illness and drug dependency fund was established by            |

- 39 Ordinance 15955 for the purpose of accounting for the proceeds of an
- 40 additional one-tenth of one percent sales tax imposed by King County, a new

| 41 | strategy reserve was also established within the fund. The purpose of the     |
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| 42 | new strategy reserve is to set aside revenue for new programs and strategies  |
| 43 | not envisioned or included in the initial adopted mental illness and drug     |
| 44 | dependency plans, in recognition that the needs of the county's residents may |
| 45 | change over time and that new and innovative mental health, chemical          |
| 46 | dependency, and therapeutic court programs and services are continually       |
| 47 | being developed and implemented. The new strategy reserve gives King          |
| 48 | County the flexibility to respond to the changing needs of the county's       |
| 49 | population as well as to accommodate new mental health, substance abuse       |
| 50 | and therapeutic court strategies and programs.                                |
| 51 | The new strategy reserve was established at a time when sales tax revenue     |
| 52 | was projected to increase over time and when use of the sales tax revenue     |
| 53 | was limited to new or expanded mental health, chemical dependency and         |
| 54 | therapeutic court programs. However, given the current and projected          |
| 55 | economic conditions of declining tax revenues to the fund and the need for    |
| 56 | expenditure of funds to supplant existing mental health, chemical             |
| 57 | dependency and therapeutic court programs as authorized by state law that     |
| 58 | will result in the county's adopted mental illness and drug dependency        |
| 59 | strategies being reduced or delayed, the county finds it is necessary to      |
| 60 | modify its approach to the new strategy reserve for 2010.                     |
| 61 | The new strategy reserve is intended for use to fund new strategies during    |
| 62 | periods of economic stability or growth; not for use to fund new strategies   |
| 63 | during times of economic hardship when revenues are flat or declining.        |

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| 64 | In 2010, the unencumbered funds remaining in the new strategy reserve will                 |
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| 65 | be transferred to the fund's undesignated fund balance in order to offset                  |
| 66 | deeper reductions in service or longer delays for implementation of the                    |
| 67 | mental illness and drug dependency strategies.   |
| 68 | In 2010 the county will review this ordinance's restrictions on the new                    |
| 69 | strategy reserve in preparation of the 2011 budget. Should economic                        |
| 70 | conditions improve, the reserve may reactivated and replenished by                         |
| 71 | ordinance in 2011 or thereafter.   |
| 72 | BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:  |
| 73 | SECTION 1. Ordinance 15955, Section 2, as amended, and K.C.C. 4.08.318 are                 |
| 74 | each hereby amended to read as follows:  |
| 75 | A. There is hereby created the mental illness and drug dependency fund,                    |
| 76 | classified as a special revenue fund, for the purpose of accounting for the proceeds of an |
| 77 | additional one-tenth of one percent sales tax imposed by King County for collection        |
| 78 | beginning in 2008.   |
| 79 | B.1. In accordance with ((the ordinance imposing the mental illness and drug               |
| 80 | dependency tax)) K.C.C. chapter 4.33, the proceeds of the sales tax ((will be placed in    |
| 81 | one fund designated and)) shall be used solely for the purpose of providing new or         |
| 82 | expanded chemical dependency or mental health treatment services and for the operation     |
| 83 | of new or expanded therapeutic court programs and shall not be used to supplant existing   |
| 84 | funding for these purposes, except as authorized in RCW 82.14.460(4), as it exists on the  |
| 85 | effective date of this ordinance.  |

| 86  | 2.a. In order to reserve funds for new strategies not currently specified in the          |
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| 87  | implementation plan, a new strategy reserve is hereby created in the mental illness and   |
| 88  | drug dependency fund. The purpose of this reserve is to fund new strategies and           |
| 89  | programs that meet the county's policy goals established in K.C.C. 4.33.010.              |
| 90  | b. Mental illness and drug dependency programs or strategies that are funded              |
| 91  | from the new strategy reserve shall receive funding from the reserve for two full years.  |
| 92  | No project or strategy funded from the new strategy reserve shall utilize more than       |
| 93  | twenty percent of the total annual new strategy reserve amount. The annual new strategy   |
| 94  | reserve amount is based on the later of either the annual mental illness and drug         |
| 95  | dependency fund financial plan as transmitted by the executive with the proposed annual   |
| 96  | county budget or as amended by ordinance. The two-year period for funding new             |
| 97  | strategies from the new strategy reserve shall commence when the ordinance approving      |
| 98  | the new strategy is enacted. During the two-year period of funding from the new strategy  |
| 99  | reserve, these programs and strategies shall be reviewed as part of the annual mental     |
| 100 | illness and drug dependency evaluation cycles. After the initial two-year period, the new |
| 101 | strategies and programs shall be subject to expansion, revision or elimination.           |
| 102 | c. The new strategy reserve shall be limited to five million dollars.                     |
| 103 | d. The new strategy reserve shall be initially funded:                                    |
| 104 | (1) in 2008 by:   |
| 105 | (A) allocating one million eight hundred thousand dollars of the mental                   |
| 106 | illness and drug dependency fund's revenue stabilization reserve to the new strategy      |
| 107 | reserve; and  |

| 108 | (B) allocating seven hundred thousand dollars of the mental illness and drug                 |
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| 109 | dependency fund's 2008 revenue; and  |
| 110 | (2) in 2009 by allocating up to two million seven hundred thousand dollars of                |
| 111 | the mental illness and drug dependency fund's 2008 ending undesignated fund balance to       |
| 112 | the new strategy reserve at the end of the 2008 fiscal year.                                 |
| 113 | e. In 2010, the new strategy reserve shall not be replenished.                               |
| 114 | f. Effective January 1, 2010, all unencumbered funds in the new strategy                     |
| 115 | reserve shall be transferred to the undesignated fund balance.                               |
| 116 | g. In ((2010)) $2011$ and thereafter, the new strategy reserve will be replenished           |
| 117 | each year by allocating up to one half of the mental illness and drug dependency fund's      |
| 118 | previous ending year's undesignated fund balance less the target fund balance to the         |
| 119 | reserve until the five-million-dollar limit is reached.                                      |
| 120 | C. The department of community and human services shall be the fund manager                  |
| 121 | for the mental illness and drug dependency fund.   |
| 122 | D. For investment purposes, the mental illness and drug dependency fund shall                |
| 123 | be considered a first tier fund.   |
| 124 | SECTION 2. Ordinance 15949, Section 4, as amended, and K.C.C. 4.33.020 are                   |
| 125 | each hereby amended to read as follows:  |
| 126 | A. For the purpose of providing funding for the operation or delivery of $((new or$          |
| 127 | expanded)) mental health and chemical dependency programs and services, and ((new or         |
| 128 | expanded)) therapeutic courts programs and services as authorized RCW 82.14.460, as it       |
| 129 | exists on the effective date of this ordinance, an additional sales and use tax of one-tenth |
| 130 | of one percent is hereby levied, fixed and imposed on all taxable events within King         |

| 131 | County as defined in chapter 82.08, 82.12 or 82.14 RCW, except as provided in                   |
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| 132 | subsection B. of this section. For the purposes of this section, "programs and services"        |
| 133 | includes, but is not limited to, treatment services, case management, and housing that are      |
| 134 | a component of a coordinated chemical dependency or mental health treatment program             |
| 135 | or service. The tax shall be imposed upon and collected from those persons from whom            |
| 136 | sales tax or use tax is collected in accordance with chapter 82.08 or 82.14 RCW, and            |
| 137 | shall be so collected at the rate of one-tenth of one percent of the selling price, in the case |
| 138 | of a sales tax, or value of the article used, in the case of a use tax. This additional sales   |
| 139 | and use tax shall be in addition to all other existing sales and use taxes currently imposed    |
| 140 | by the county.  |
| 141 | B. If, as a result of the imposition of the additional sales and use tax authorized in          |
| 142 | subsection A. of this section, the county imposes an additional sales and use tax upon          |
| 143 | sales of lodging in excess of the limits contained in RCW 82.14.410, the sales shall be         |
| 144 | exempt from the imposition of that additional sales and use tax.                                |
| 145 | SECTION 3. Ordinance 15949, Section 5, as amended, and K.C.C. 4.33.030 are                      |
| 146 | each hereby amended to read as follows:   |
| 147 | A. The moneys collected under K.C.C. 4.33.020 shall be used solely for the                      |
| 148 | purpose of providing for the operation or delivery of new or expanded chemical                  |
| 149 | dependency or mental health treatment programs and services and for the operation or            |
| 150 | delivery of new or expanded therapeutic court programs and services, except a portion of        |
| 151 | the proceeds may be spent as authorized by RCW 82.14.460(4), as it exists on the                |
| 152 | effective date of this ordinance, and subsection B. of this section. For the purposes of        |
| 153 | this section, "programs and services" includes, but is not limited to, treatment services,      |

| 154 | case management, and housing that are a component of a coordinated chemical                 |
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| 155 | dependency or mental health treatment program or service.                                   |
| 156 | B. The proceeds of the tax authorized and imposed K.C.C. 4.33.020 may not be                |
| 157 | used to supplant existing funding for these purposes, ((provided that)) except as           |
| 158 | authorized by RCW 82.14.460(4), as it exists on the effective date of this ordinance,       |
| 159 | though nothing in this section shall be interpreted to prohibit the use of moneys collected |
| 160 | under this section for the replacement of lapsed federal funding previously provided for    |
| 161 | the operation or delivery of services and programs as provided in this section.             |
| 162 | C. For the purposes of this section, "proceeds" means the moneys raised by the              |
| 163 |   |

additional sales and use tax authorized by this chapter and any interest thereon. 164

SECTION 4. Sections 2 and 3 of this ordinance expire January 1, 2017. 165

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Ordinance 16663 was introduced on 8/24/2009 and passed by the Metropolitan King County Council on 9/21/2009, by the following vote:

> Yes: 8 - Mr. Constantine, Mr. Ferguson, Ms. Hague, Ms. Lambert, Mr. von Reichbauer, Mr. Gossett, Mr. Phillips and Ms. Patterson No: 0 Excused: 1 - Mr. Dunn

> > KING COUNTY COUNCIL KING COUNTY, WASHINGTON

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Dow Constantine, Chair

ATTEST:

Anne Noris, Clerk of the Council

APPROVED this 1st day of October , 2009.

Kurt Triplett, County Executive

Attachments

None