

## **KING COUNTY**

1200 King County Courthouse

Signature Report RECEIVED Seattle, WA 98104

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CLERK FING COUNCIL

## Ordinance 16249

**Proposed No.** 2008-0487.1

Sponsors Phillips and Ferguson

1	AN ORDINANCE establishing budget reporting
2	requirements for technology capital projects; and amending
3	Ordinance 14005, Section 4, as amended, and K.C.C.
4	2.16.0757 and Ordinance 12076, Section 3, as amended,
5	and K.C.C. 4.04.030.
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7	STATEMENT OF FACTS:
8	1. From January 1, 2006, through December 31, 2007, the project review
9	board tracked a total of \$255.4 million in technology projects.
10	2. As part of the annual budget process, the council evaluates all
11	technology projects proposed in the budget.
12	3. The King County general government budget advisory task force
13	recommended better budget transparency.
14	4. The King County final report and recommendations of the commission
15	on governance called for more efficient and effective county business.
16	5. Over the last several years, the council has increased its oversight and
17	accountability of capital project management by including requirements

18	for increased transparency in capital project reporting and through the
19	creation of the office of capital project oversight.
20	6. Consistent with Motion 12836 setting forth the council's budget
21	priorities for the 2009 budget, the council requires information on capital
22	technology projects in order to evaluate whether proposed technology
23	projects are consistent with the council's budget priorities.
24	7. The countywide budget system will not be ready for use to provide
25	improved budget decision making tools until April 2012.
26	8. In order to effectively evaluate proposed technology projects and hold
27	technology projects accountable for scope, schedule and budget changes
28	over the life of the project, information must be presented at the time of
29	budget transmittal for each technology project.
30	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
31	SECTION 1. Ordinance 14005, Section 4, as amended, and K.C.C. 2.16.0757 are
32	hereby amended to read as follows:
33	The office of information resource management shall include an information
34	technology strategic planning office ("strategic planning office"). The strategic planning
35	office shall report directly to the chief information officer. The strategic planning office
36	shall:
37	A. Produce an information technology strategic plan with annual updates ((, as
38	appropriate,)) for council approval. The strategic technology plan shall be transmitted to
39	council no later than January 31 of the reporting period. The plan should include:
10	1. A section that includes:

41	a. text describing, for individual planning issue areas, the current environment,
42	strengths, weaknesses, opportunities and challenges((, as appropriate));
43	b. a list of recommended objectives, with description ((as appropriate)); and
44	c. a list of implementation steps intended to achieve these recommended
45	objectives, with description ((as appropriate));
46	2. A section that includes accomplishments towards meeting objectives from
47	previous approved strategic plans, when objectives have not been met and a discussion of
48	the obstacles towards meeting those objectives; and
49	3. Appendices supporting the recommendations with empirical data;
50	B. Support the work of countywide planning committees that coordinate business
51	and technical needs for information technology investments;
52	C. Produce an annual technology report. The annual technology report shall be
53	transmitted to council no later than June 30 of each year; and
54	D. Produce an annual proposed technology business plan. The annual proposed
55	technology business plan shall be transmitted to the council ((along with)) at the time of
56	transmittal of the executive's proposed budget. Beginning with the 2010 budget
57	transmittal, the annual proposed technology business plan shall include the items listed in
58	subsection D.1. through 5. of this section. For the 2009 budget transmittal, if it is not
59	feasible to include the information in subsection D.1. through 5. of this section in the
60	proposed technology business plan, it is the intent of the council that the information
61	outlined in subsection D.1. through 5. of this section be provided separate from the
62	proposed technology business plan at the time of the budget transmittal.

63	1. A summary of each technology project seeking funding in the proposed
64	budget.
65	2. For each project seeking funding in the budget, the following information
66	shall be reported:
67	a. the total budget request for the proposed project;
68	b. the total of past appropriations;
69	c. an estimate of any future budget requests to complete the project;
70	d. project milestones with specific dates, of which at least two shall be
71	projected to occur during the proposed budget year; and
72	e. a cash flow plan identifying the dates when funds proposed in the budget are
73	anticipated to be encumbered or expended.
74	f. the expected useful life of the technology.
75	g. preliminary outcome measures to assess whether the project is successful
76	upon completion.
77	3. For all existing projects seeking funding in the proposed budget, the
78	technology business plan shall include. a status report on whether the project's major
79	milestones identified at the time of the first and subsequent budget appropriations have
80	been achieved shall be provided.
81	4. A list of all projects with active appropriation authority, including projects
82	not seeking funding in the proposed budget and the unexpended appropriation for each
83	project.
84	5. The technology business plan shall include a table identifying the projected
85	cost savings from information technology projects. The table shall be updated annually

86	at the time of the transmittal to the council to document achieved savings versus the
87	projected savings at the time the project was approved.
88	SECTION 2. Ordinance 12076, Section 3, as amended, and K.C.C. 4.04.030 are
89	each hereby amended to read as follows:
90	The budget documents shall include, but not be limited to, data specified in this
91	chapter.
92	A. The budget shall set forth the complete financial plan for the ensuing fiscal year
93	showing planned expenditures and the sources of revenue from which they are to be
94	financed.
95	1. The budget document shall include the following:
96	a. estimated revenue by fund and by source from taxation;
97	b. estimated revenues by fund and by source other than taxation;
98	c. actual receipts for first six months, January 1 through June 30, of the current
99	fiscal year;
100	d. actual receipts for the last completed fiscal year by fund and by source;
101	e. estimated fund balance or deficit for current fiscal year by fund; and
102	f. such additional information dealing with revenues as the executive and council
103	shall deem pertinent and useful;
104	g. tabulation of expenditures in a comparable form by fund, program project or
105	object of expenditure for the ensuing fiscal year;
106	h. actual expenditures for the first six months, January 1 through June 30, of the
107	current year;
108	i. actual expenditures for the last completed fiscal year;

109	j. the appropriation for the current year; and
110	k. such additional information dealing with expenditures as the executive and
111	council shall deem pertinent and useful.
112	2. All capital improvement projects and appropriations shall be authorized only
113	by inclusion in the annual council adopted CIP or any amendment thereto. A bond
114	ordinance is not an appropriation for capital projects. The capital improvement section of
115	the budget shall include:
116	a. estimated expenditures for at least the next six fiscal years by program;
117	b. expenditures planned for current, pending, or proposed capital projects during
118	the fiscal year, classified according to proposed source of funds whether from bonds, or any
119	combination of other local, state, federal and private sources;
120	c. an alphabetic index to enable quick location of any project contained in the
121	budget;
122	d. a discrete number for each project that shall serve to identify it within the
123	capital budget document and all accounting reports;
124	e. estimated net annual operating costs associated with each project upon
125	completion or in cases where operating costs are negligible or incalculable, a statement to
126	that effect;
127	f. an identification of all CIP projects by council district in
128	which they are located;
129	g. CIP projects funded in the budget year, which shall be presented in separate
130	sections of the budget.

131	(1) Major maintenance reserve fund CIP projects shall be presented in the six-
132	year general CIP program.
133	(2) The appropriation for major maintenance reserve fund CIP projects shall be
134	made at the major maintenance reserve fund level in accordance with K.C.C. 4.04.265.
135	(3) Roads CIP projects shall be presented in the six-year road CIP program
136	(4) The appropriation for roads CIP projects shall be made at the roads CIP
· 137	fund level in accordance with K.C.C. 4.04.270.
138	(5) Wastewater CIP projects shall be presented in the six-year wastewater CIP
139	program.
140	(6) The appropriation for wastewater CIP projects shall be made at the
141	wastewater CIP fund level in accordance with K.C.C. 4.04.280.
142	(7) Surface water management CIP projects shall be presented in the six-year
143	surface water management CIP program.
144	(8) The appropriation for surface water management CIP projects shall be
145	made at the surface water management CIP fund level in accordance with K.C.C. 4.04.275;
146	(9) Solid waste CIP projects shall be presented in the six-year solid waste CIP
147	$\operatorname{program}((-))_{:}$
148	(10) The appropriation for solid waste CIP projects shall be made at the solid
149	waste CIP fund level in accordance with K.C.C. 4.04.273; and
150	(11) The technology business plan in accordance with K.C.C. 2.16.0757.
151	h. in addition to schedule requirements, a statement of purpose and estimated
152	total cost for each project for which expenditures are planned during the ensuing fiscal
153	year;

154	i. the original project cost estimate which shall remain fixed from year to year.
155	This original cost estimate shall be included in the capital budget document. A project
156	record, separate from the budget document, shall be provided that identifies the original
157	project cost estimate and any subsequent changes to the original project cost estimate by
158	cost element and revenue source as approved in the budget document or any amendment to
159	the budget;
160	j. an enumeration of revised project cost estimates;
161	k. funds actually expended for projects as of June 30 of the current year;
162	1. funds previously authorized for the project;
163	m. anticipated specific cost elements within each project. However, the
164	executive is authorized to transfer funds between specific activities within the same project
165	only if these transfers will not result in a necessary increase to the total project budget. A
166	scope change of a project constitutes a revision.
167	(1) A CIP project scope change shall be included in the CIP exceptions
168	notification if total project costs increase by ten percent or by fifty thousand dollars,
169	whichever is less; or if the schedule deviates by three months.
170	(2) For parks CIP projects, a CIP exceptions notification shall be filed with the
171	clerk of the council in advance of action for distribution to the chair of the budget and fiscal
172	management committee, or its successor committee, when fifty thousand dollars or more or
173	funds in excess of ten percent of total project costs, whichever is less, are to be transferred
174	from a contingency project to a CIP project.
175	(3) For major maintenance reserve fund CIP projects, a CIP exceptions
176	notification shall be filed with the clerk of the council in advance of action for distribution

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on January 1, 1996.

177	to the chair of the budget and fiscal management committee, or its successor committee,
178	when moneys in excess of fifteen percent of the total major maintenance reserve fund CIP
179	project costs are to be transferred from the general facility major maintenance emergent
180	need contingency project.
181	(4) For roads CIP projects, a CIP exceptions notification shall be filed with the
182	clerk of the council in advance of action for distribution to the chair of the transportation
183	committee, or its successor committee, when contingency funds in excess of fifteen percent
184	of total project costs are to be transferred.
185	(5) For solid waste, surface water management and wastewater CIP projects, a
186	CIP exceptions notification shall be filed with the clerk of the council in advance of action
187	for distribution to the chair of the budget and fiscal management committee, or its
188	successor committee, and chair of the utilities committee, or its successor committee, when
189	contingency funds in excess of fifteen percent of total project costs are to be transferred;
190	n. individual allocations by cost element for each capital project; and
191	o. when a single fund finances both operating expenses and capital projects,
192	there shall be separate appropriations from the fund for the operating and the capital
193	sections of the budget.
194	B.1. The budget message shall explain the budget in fiscal terms and in terms of
195	goals to be accomplished and shall relate the requested appropriation to the Comprehensive
196	Plan of the county.
197	2. The total proposed expenditures shall not be greater than the total proposed

revenue. However, this requirement shall not prevent the liquidation of any deficit existing

200	3. If the estimated revenues in the current expense, special revenue or debt service
201	funds for the next ensuing fiscal period, together with the fund balance for the current fiscal
202	period exceeds the applicable appropriations proposed by the executive for the next
203	ensuing fiscal period, the executive shall include in the budget document recommendations
204	for the use of the excess for the reduction of indebtedness, for the reduction of taxation or
205	for other purposes as in his or her discretion shall serve the best interests of the county.
206	4. If, for any applicable fund, the estimated revenues for the next ensuing period
207	plus fund balance shall be less than the aggregate of appropriations proposed by the
208	executive for the next ensuing fiscal period, the executive shall include in the budget
209	document his or her proposals as to the manner in which the anticipated deficit shall be
210	met, whether by an increase in the indebtedness of the county, by imposition of new taxes,
211	by increase of tax rate or in any like manner.
212	C.1. Justification for revenues and expenditures shall be presented in detail when
213	necessary to explain changes of established practices, unique fiscal practices and new
214	sources of revenue or expenditure patterns or any data the executive considers useful to
215	support the budget. The following elements shall be included:
216	a. nonbudgeted departments and programs expenditures and revenues; that is,
217	intragovernmental service funds;
218	b. historical and projected agency workload information; and
219	c. a brief explanation of existing and proposed new programs, as well as the
220	purpose and scope of agency activities.
221	2. Capital improvement program data shall include, but not be limited to, the

streets and highway programming process, which shall specify priorities, guide route

establishments, select route design criteria and provide detailed design information for each road or bridge project.

- D.1. Beginning with budget year 2004, the department of executive services shall submit a request for CIP project funding, which shall specify project funding levels on a project-by-project basis, but which shall be appropriated at the major maintenance reserve fund CIP fund level, stated as an aggregate of individual projects for the budget year in question in accordance with K.C.C. 4.04.266.
- 2. The council may require other data from the department of executive services that the council considers necessary for review of the budget, which may include objects of expenditure and other expenditures categories.
- E.1. The department of transportation shall submit a request for CIP project funding, which shall specify project funding levels on a project-by-project basis, but which shall be appropriated at the road CIP fund level, stated as an aggregate of individual projects for the budget year in question in accordance with K.C.C. 4.04.270.
- 2. The council may require other data from the department of transportation that the council considers necessary for review of the budget, which may include objects of expenditure and other expenditures categories.
- F.1. The department of natural resources and parks shall submit a request for CIP project funding, which shall specify project funding levels on a project-by-project basis, but which shall be appropriated at the wastewater CIP fund level, stated as an aggregate of individual projects, including subprojects, for the budget year in question in accordance with K.C.C. 4.04.280. Except for multiyear construction contracts and carryover amounts approved during the annual CIP reconciliation process, appropriations shall be for one year.

All construction contracts including multiyear construction contracts shall be appropriated for the full construction amount in the first year. Any multiyear construction contracts longer than three years must be specifically identified in the wastewater CIP budget request. The request for CIP project funding for wastewater asset management shall include categories of wastewater asset management projects. Wastewater asset management projects shall be appropriated annually at the category level. The executive-proposed CIP shall allocate anticipated expenditures for each wastewater asset management project category as part of the six-year wastewater CIP. For each category, a proposed project list will be appended.

- 2. The council may require other data from the department of natural resources and parks that the council considers necessary for review of the budget, which may include objects of expenditures and other expenditures categories.
- G.1. The department of natural resources and parks shall submit a request for CIP project funding, which shall also specify project funding levels on a project-by-project basis but which shall be appropriated at the surface water management CIP fund level, states as an aggregate of individual projects, including subprojects, for the budget year in question in accordance with K.C.C. 4.04.275. Except for multiyear construction contracts and carryover amounts approved during the annual CIP reconciliation process, appropriations shall be for one year. All construction contracts including multiyear construction contracts shall be appropriated for the full construction amount in the first year. Any multiyear construction contracts longer than three years must be specifically identified in the surface water management CIP budget request.

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2. The council may require from the department of natural resources and parks other data that the council considers necessary for review of the budget, which may include objects of expenditure and other expenditures categories.

- H.1. The department of natural resources and parks shall submit a request for CIP project funding, which shall also specify project funding levels on a project-by-project basis but which shall be appropriated at the solid waste CIP fund level, states as an aggregate of individual projects, including subprojects, for the budget year in question in accordance with K.C.C. 4.04.273. Except for a multiyear construction contracts and carryover amounts approved during the annual CIP reconciliation process, appropriations shall be for one year. All construction contracts including multiyear construction contracts shall be appropriated for the full construction amount in the first year. Any multiyear construction contracts longer than three years must be specifically identified in the solid waste CIP budge request.
  - 2. The council may require from the department of natural resources and parks

Attachments

None

other data that the council considers necessary for review of the budget, which may include 283 objects of expenditure and other expenditures categories. 284 285 Ordinance 16249 was introduced on 9/8/2008 and passed by the Metropolitan King County Council on 9/29/2008, by the following vote: Yes: 9 - Ms. Patterson, Mr. Dunn, Mr. Constantine, Ms. Lambert, Mr. von Reichbauer, Mr. Ferguson, Mr. Gossett, Mr. Phillips and Ms. Hague No: 0 Excused: 0 KING COUNTY COUNCIL KING COUNTY, WASHINGTON Julia Patterson, Chair ATTEST: Anne Noris, Clerk of the Council APPROVED this 8 day of OCTOBER, 2008. Ron Sims, County Executive