King County

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KING COUNTY

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

Signature Report

December 9, 2014

Ordinance 17949

	Proposed No. 2014-0416.3	Sponsors McDermott
1	AN ORDINANC	E making a net supplemental
2	appropriation of	\$6,071,000 to several general fund
3	agencies and \$27	6,000 to an annual capital fund budget;
4	making a net sup	plemental appropriation of \$40,309,000 to
5	several non-gene	ral fund agencies; and \$1,941,833 to the
6	biennial capital f	and budget; and amending the 2014
7	Annual Budget C	Ordinance, Ordinance 17695, Sections 18,
8	31, 32, 33, 41, 43	, 45, 46, 48 and 63, as amended, and
9	Attachment B, as	amended, and amending the 2013/2014
10	Biennial Budget	Ordinance, Ordinance 17476, Sections 70,
11	73, 86, 93, 95, 96	and 132, as amended, and Attachment C,
12	as amended.	
13	BE IT ORDAINED BY	THE COUNCIL OF KING COUNTY:
14	SECTION 1. Findings:	The 2014 Annual Budget Ordinance 17695 included
15	two provisos, Section 18, Provis	o P3, as amended, and Section 33, Proviso P1, as
16	amended, relating to access by a	nd services to limited English populations. The office of
17	performance, strategy and budge	et submitted a timely report that was fully responsive to
18	subsection A. of the provisos. H	lowever, councilmembers had concerns about the report

submitted by the department of elections in response to subsection B. of the provisos, and

20	are requiring further work from the department in 2015/2016 via a new proviso in the
21	2015-2016 Biennial Budget Ordinance 17941, Section 34, Proviso P2. Without an
22	amendment striking the provisos from the 2014 Annual Budget Ordinance, Ordinance
23	17695, to release the restricted moneys, county agencies might exceed their budgets,
24	which would create a potential for audit findings. The removal of the provisos from
25	Ordinance 17695 does not modify the intent in Ordinance 17941, Section 34, Proviso P2,
26	for the department of elections to continue work on the topic.
27	SECTION 2. From the general fund there is hereby appropriated a net total of
28	\$6,071,000 to several annual general fund agencies and a net total of \$276,000 to an
29	annual capital fund budget, amending the 2014 Annual Budget Ordinance, Ordinance
30	17695.
31	From non-general funds there are hereby appropriated a net total of \$40,309,000
32	to several biennial non-general fund agencies and a net total of \$1,941,833 to Attachment
33	C to Ordinance 17476, Wastewater Treatment Capital Program dated 11-7-12, amending
34	the 2013/2014 Biennial Budget Ordinance, Ordinance 17476.
35	SECTION 3. Ordinance 17695, Section 18, as amended, is hereby amended by
36	adding thereto and inserting therein the following:
37	OFFICE OF PERFORMANCE, STRATEGY AND BUDGET - From the general
38	fund there is hereby disappropriated from:
39	Office of performance, strategy and budget \$0
40	P1 PROVIDED THAT:
41	Of this appropriation, \$100,000 shall not be expended or encumbered until the
42	executive transmits a plan for implementing the recommendations and achieving the

goals identified in the executive's report entitled A Look at the Employer of the Future,
with a motion that acknowledges receipt of the plan, and the motion is passed by the
council. The motion shall reference the proviso's ordinance, ordinance section, proviso
number and subject matter in both the title and body of the motion.

The executive must file the plan and motion required by this proviso by April 1, 2014, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council chief of staff, the lead staff for the committee of the whole or its successor and the council's legislative analyst primarily assigned to labor relations issues.

The plan shall include, but not be limited to:

- A. Milestones toward implementing the recommendations and achieving the goals identified in the executive's report entitled A Look at the Employer of the Future;
- B. Target dates for reaching those milestones, taking into account the need to implement some of the recommendations and achieve some of the goals in part through collective bargaining and legislation; and
- C. Objective measures for determining whether the milestones have been reached.

P2 PROVIDED FURTHER THAT:

Of this appropriation, \$200,000 shall not be expended or encumbered until the executive transmits a report on an examination of administrative department costs and a review of selected overhead and central rate charges and a motion that acknowledges receipt of the report and the motion is passed by the council. The motion shall reference

the proviso's ordinance, ordinance section, proviso number and subject matter in both the title and body of the motion.

The executive must file the report and motion required by this proviso by June 16, 2014, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council chief of staff and the lead staff for the budget and fiscal management committee, or its successor.

The report shall examine the overhead allocation and central rate methodologies and charges for services provided by the finance and business operations division, the King County information technology department and the facilities management division. Further, the report shall include a pilot examination of a county department for administrative costs that are passed to divisions within the organization. The department selected for examination shall be public health.

The report shall include, but not be limited to:

- A. A review of overhead allocation and central rate methodologies, including:
- 1. A description of the rates and methodologies and how the methodology fits with best practices for governmental indirect service charges;
- 2. A review and presentation of data for at least 2004 through 2013 showing charges for services by category of service and the rate of growth for the ten-year period and year-over-year throughout the period for each category of service. The review should identify contributing factors for any year-over-year change greater than two percent or a total change of greater than twenty percent for the ten-year period; and

87	3. Any recommendations for changes in methodology to reflect best practices,
88	current county practices and service utilization;
89	B. An examination of charges to divisions within the department for both central
90	overhead and department overhead and methodologies used by the public health
91	director's office, including:
92	1. A description of the services, charges, rates and methodologies;
93	2. An analysis of ten-year trend data for the overhead charges;
94	3. Any recommendations for changes in methodologies to more accurately
95	reflect the relationship between charges for service and service delivery;
96	4. A review of the growth of individual charges and the costs associated with
97	the charges and any recommendations that could result in either limiting growth or
98	reducing user agency costs;
99	5. Any recommendations that would allow for standardization of policies for
100	determining charges; and
101	6. Any recommended changes in how the department of public health charges
102	for administration costs to divisions and any recommended changes that could be
103	accomplished and standardized for other county agencies; and
104	C. An implementation plan, including a timeline and milestones, for
105	incorporating report recommendations, including those that should be implemented in the
106	proposed 2015-2016 budget.
107	((P3 PROVIDED FURTHER THAT:
108	Of this appropriation, \$100,000 shall not be expended or encumbered until the
109	executive transmits a report on a countywide action plan to engage limited English

proficiency ("LEP") populations and a motion that acknowledges receipt of the report. 110 The motion shall reference the proviso's ordinance, ordinance section, proviso number 111 and subject matter in both the title and body of the motion. 112 The executive must file the report and motion required by this proviso by May 29, 113 2014, in the form of a paper original and an electronic copy with the clerk of the council, 114 who shall retain the original and provide an electronic copy to all councilmembers, the 115 council chief of staff and the lead staff for the committee of the whole. 116 The intent of the report is to increase access to King County government services 117 and operations for LEP populations. The office of performance, strategy and budget shall 118 convene a work group consisting of council and executive staff and representatives from 119 the executive departments, the prosecuting attorney's office, the sheriff's office, the 120 department of assessments, the department of elections, superior court and district court 121 122 to develop the plan. The report shall include, but not be limited to: A. An action plan to increase access for LEP residents countywide who speak 123 languages listed in at least Language Tiers 1 and 2 set forth in Appendix C to Executive 124 Order INF 14-2 (AEO). The plan may, but is not required to, also include languages 125 listed in Tier 3. The action plan shall include, but not be limited to: 126 1. An examination of outreach strategies that can be used to engage LEP 127 populations, including the possible use of technology; 128 2. An examination of the pros and cons for developing centralized resources, 129 such as a website for the provision of LEP services countywide; 130 3. Strategies to coordinate these translation efforts and other services categories 131 across all departments, agencies and offices; 132

133	4. Any recommendations by the work group for improvements or changes to
134	current practices for the provision of LEP services; and
135	5. A timeline and milestones necessary to implement the elements contained
136	with the action plan; and
137	B. For election-related services, an analysis of options or factors that could
138	provide minority language voting materials for LEP populations in Tiers 1 and 2 that
139	have not yet reached the thresholds required by Section 203 of the Voting Rights Act of
140	1965, as amended, at a cost lower than the current costs for such materials for minority
141	languages required by the act. The analysis shall, at a minimum, include the following:
142	1. A description of alternative translation materials and services that could be
143	provided to these LEP populations;
144	2. Cost estimates related to each of the alternative options; and
145	3. The feasibility of implementing these alternative options.))
146	P4 PROVIDED FURTHER THAT:
147	Of this appropriation, \$667,230 and 4.00 FTE shall not be expended or
148	encumbered until the executive transmits a continuous improvement implementation
149	plan, a draft ordinance establishing a continuous improvement program and reporting
150	requirements in the King County Code, and a motion that acknowledges receipt of the
151	plan and the motion is passed by the council. The motion shall reference the proviso's
152	ordinance, ordinance section, proviso number and subject matter in both the title and
153	body of the motion.
154	The executive must file the plan and motion required by this proviso in the form
155	of a paper original and an electronic copy with the clerk of the council, who shall retain

156	the original and provide an electronic copy to all councilmembers, the council chief of
157	staff and the lead staffs for the committee of the whole and the budget and fiscal
158	management committee, or their successors.
159	The plan shall include, but not be limited to:
160	A. A description of the county's continuous improvement program;
161	B. The role, responsibilities, including program accountability, and membership
162	of an interbranch continuous improvement advisory board;
163	C. Processes for ongoing project assessment, prioritization, selection, resourcing,
164	implementation and evaluation;
165	D. An ongoing process for approving improvement targets for projects, including
166	quality, cost, safety and delivery, including timeliness, per the charter for specific
167	projects;
168	E. A post project review process;
169	F. A process for regular, at least annual, reporting of performance and results;
170	G. A training and development plan for countywide implementation of
171	continuous improvement, with milestones for 2014 and 2015;
172	H. A process for continuously improving the plan; and
173	I. A description of how the achievement of continuous improvement targets and
174	goals will be included in the performance evaluations of all department directors and
175	division managers to provide for departmental, division and agency improvement,
176	learning and accountability.
177	P5 PROVIDED FURTHER THAT:

Of this appropriation, \$300,000 shall not be expended or encumbered until the executive transmits a report on the county's interpreter services and a motion that acknowledges receipt of the report and the motion is passed by the council. The motion shall reference the proviso's ordinance, ordinance section, proviso number and subject matter in both the title and body of the motion.

The executive must file the interpreter services report and motion required by this proviso by June 30, 2014, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council chief of staff and the lead staffs for the budget and fiscal management committee and the law, justice, health and human services committee or their successors.

The report shall be prepared by the office of performance, strategy and budget in consultation with council staff and representatives of the superior court, district court, the department of judicial administration, the prosecuting attorney's office, the sheriff's office, the department of adult and juvenile detention, the department of public defense, the department of public health and any other county departments determined by the executive to have significant expenses related to interpreter services. The report shall review data for 2010 through 2013.

The interpreter services report shall include, but not be limited to:

- A. The actual costs of providing interpreter services within the county;
- B. The utilization of interpreter services by county agencies, including how users of the service are identified and how interpreters are assigned;

200	C. An examination of the service delivery methodology used, including quality
201	control and how conflicts are identified and addressed, including the possible use of
202	technology;
203	D. An examination of the pros and cons for developing a consolidated system for
204	the provision of interpreter services countywide; and
205	E. Recommendations for improvements or changes to the current system for the
206	provision of interpreter services.
207	P6 PROVIDED FURTHER THAT:
208	Of this appropriation, \$250,000 shall not be expended or encumbered until the
209	executive transmits a report on options for a permanent site or sites and program
210	operations for the involuntary treatment act court facilities and a motion that
211	acknowledges receipt of the report and the motion is passed by the council. The motion
212	shall reference the proviso's ordinance, ordinance section, proviso number and subject
213	matter in both the title and body of the motion.
214	The executive must file the report and motion required by this proviso by
215	February 28, 2014, in the form of a paper original and an electronic copy with the clerk
216	of the council, who shall retain the original and provide an electronic copy to all
217	councilmembers, the council chief of staff and the lead staff for the budget and fiscal
218	management committee, or its successor.
219	The report shall consider the partnership opportunity offered to the county by
220	Fairfax Hospital and shall include, but not be limited to:
221	A. An analysis of the cost of constructing and operating a two or three courtroom
222	facility located in a renovated Harborview Hall;

	B. An analysis of the cost of constructing and operating one or two courtroon	18
loca	ed at Harborview Hall and one courtroom located at Fairfax Hospital;	

- C. An analysis of the impact upon the patients, family members and nonfamily member civilian witnesses served by the court in each of the two options listed in subsections A. and B. of this proviso;
- D. An analysis of business process changes, including the use of video technology, that could reduce costs associated with the options in subsections A. and B. of this proviso; and
- E. An analysis of any other significant impacts including, but not limited to, impacts to the courts, prosecuting attorney's office, public defenders, courthouse security and mental health professionals.

P7 PROVIDED FURTHER THAT:

Of this appropriation, \$100,000 shall not be expended or encumbered until the executive transmits a plan on the staffing of regional planning activities and the county's participation in regional planning organizations, a draft ordinance and a motion that acknowledges receipt of the plan and the draft ordinance and the council has passed the motion. The motion shall reference the proviso's ordinance, ordinance section proviso number and subject matter in both the title and body of the motion.

The executive must file the plan, motion and draft ordinance required by this proviso by March 31, 2014, in the form of a paper original and an electronic copy with the clerk of the council, who shall retain the original and provide an electronic copy to all councilmembers, the council chief of staff and the lead staff for the budget and fiscal management committee, or its successor.

The plan shall describe a staffing model to support county comprehensive			
planning and countywide planning activities. The plan shall also describe staffing			
support for the county's participation in regional planning organizations such as the			
Growth Management Planning Council and the Puget Sound Regional Council, including			
coordination of the executive and legislative branches' participation in those			
organizations.			
The draft ordinance shall address the required plan topics including amendments			
to the relevant sections of the King County Code in order to implement the plan.			
SECTION 4. Ordinance 17695, Section 31, as amended, is hereby amended by			
adding thereto and inserting therein the following:			
SUPERIOR COURT - From the general fund there is hereby appropriated to:			
Superior court \$299,000			
SECTION 5. Ordinance 17695, Section 32, as amended, is hereby amended by			
adding thereto and inserting therein the following:			
<u>DISTRICT COURT</u> - From the general fund there is hereby appropriated to:			
District court \$299,000			
SECTION 6. Ordinance 17695, Section 33, as amended, is hereby amended by			
adding thereto and inserting therein the following:			
ELECTIONS - From the general fund there is hereby disappropriated from:			
Elections \$0			
((P1 PROVIDED THAT:			
Of this appropriation, \$100,000 shall not be expended or encumbered until the			
evecutive transmits a report on a countywide action plan to engage limited English			

269	proficiency ("LEP") populations and a motion that acknowledges receipt of the report.
270	The motion shall reference the proviso's ordinance, ordinance section, proviso number
271	and subject matter in both the title and body of the motion.
272	The executive must file the report and motion required by this proviso by May 29
273	2014, in the form of a paper original and an electronic copy with the clerk of the council,
274	who shall retain the original and provide an electronic copy to all councilmembers, the
275	council chief of staff and the lead staff for the committee of the whole.
276	The intent of the report is to increase access to King County government services
277	and operations for LEP populations. The office of performance, strategy and budget shall
278	convene a work group consisting of council and executive staff and representatives from
279	the executive departments, the prosecuting attorney's office, the sheriff's office, the
280	department of assessments, the department of elections, superior court and district court
281	to develop the plan. The report shall include, but not be limited to:
282	A. An action plan to increase access for LEP residents countywide who speak
283	languages listed in at least Language Tiers 1 and 2 set forth in Appendix C to Executive
284	Order INF 14-2 (AEO). The plan may, but is not required to, also include languages
285	listed in Tier 3. The action plan shall include, but not be limited to:
286	1. An examination of outreach strategies that can be used to engage LEP
287	populations, including the possible use of technology;
288	2. An examination of the pros and cons for developing centralized resources,
289	such as a website for the provision of LEP services countywide;
290	3. Strategies to coordinate these translation efforts and other services categories
291	across all departments, agencies and offices;

292	4. Any recommendations by the work group for improvements or changes to
293	current practices for the provision of LEP services; and
294	5. A timeline and milestones necessary to implement the elements contained
295	with the action plan; and
296	B. For election-related services, an analysis of options or factors that could
297	provide minority language voting materials for LEP populations in Tiers 1 and 2 that
298	have not yet reached the thresholds required by Section 203 of the Voting Rights Act of
299	1965, as amended, at a cost lower than the current costs for such materials for minority
300	languages required by the act. The analysis shall, at a minimum, include the following:
301	1. A description of alternative translation materials and services that could be
302	provided to these LEP populations;
303	2. Cost estimates related to each of the alternative options; and
304	3. The feasibility of implementing these alternative options.))
305	SECTION 7. Ordinance 17695, Section 41, as amended, is hereby amended by
306	adding thereto and inserting therein the following:
307	<u>HUMAN SERVICES GF TRANSFERS</u> - From the general fund there is hereby
308	appropriated to:
309	Human services GF transfers \$358,000
310	SECTION 8. Ordinance 17695, Section 43, as amended, is hereby amended by
311	adding thereto and inserting therein the following:
312	PUBLIC HEALTH GF TRANSFERS - From the general fund there is hereby
313	appropriated to:
314	Public health GF transfers \$1,000,000

315		SECTION 9. Ordinance 17695, Section 45, as amended, is hereby am	ended by
316	adding	g thereto and inserting therein the following:	
317		<u>CIP GF TRANSFERS</u> - From the general fund there is hereby appropr	riated to:
318		CIP GF transfers	\$276,000
319		SECTION 10. Ordinance 17695, Section 46, as amended, is hereby ar	nended by
320	adding	g thereto and inserting therein the following:	
321		JAIL HEALTH SERVICES - From the general fund there is hereby ap	propriated
322	to:		
323		Jail health services	\$350,000
324		SECTION 11. Ordinance 17695, Section 48, as amended, is hereby ar	nended by
325	adding	g thereto and inserting therein the following:	
326		<u>PUBLIC DEFENSE</u> - From the general fund there is hereby appropria	ted to:
327		Public defense	\$3,490,000
328		SECTION 12. Ordinance 17695, Section 63, as amended, is hereby an	nended by
329	adding	g thereto and inserting therein the following:	
330		ANNUAL CAPITAL IMPROVEMENT PROGRAM - From the sever	al capital
331	impro	vement projects fund there are hereby appropriated and authorized to be	disbursed
332	the fol	llowing amounts for the specific projects identified in Attachment A to t	his
333	ordina	ance:	
334	Fund	Fund Name	2014
335	3951	BUILDING REPAIR/REPLACEMENT FUND	\$276,000
336		TOTAL ANNUAL CIP	\$276,000

337	SECTION 13. Attachment A to this ordinance hereby amends Attachment B to					
338	Ordinance 17695, as amended, by adding thereto and inserting therein the projects listed					
339	in Attachment A to this ordinance.					
340	SECTION 14. Ordinance 17476, Section 70, as amended, is hereby amended by					
341	adding thereto and inserting therein the following:					
342	COMMUNITY AND HUMAN SERVICES ADMINISTRATION - From the					
343	community and human services administration fund for the 2013/2014 biennium there is					
344	hereby appropriated to:					
345	Community and human services administration \$278,000					
346	SECTION 15. Ordinance 17476, Section 73, as amended, is hereby amended by					
347	adding thereto and inserting therein the following:					
348	MHCADS - MENTAL HEALTH - From the mental health fund for the					
349	2013/2014 biennium there is hereby appropriated to:					
350	MHCADS - mental health \$40,000,000					
351	SECTION 16. Ordinance 17476, Section 86, as amended, is hereby amended by					
352	adding thereto and inserting therein the following:					
353	ROAD IMPROVEMENT GUARANTY - From the road improvement guaranty					
354	fund for the 2013/2014 biennium there is hereby appropriated to:					
355	Road improvement guaranty \$31,000					
356	SECTION 17. Ordinance 17476, Section 93, as amended, is hereby amended by					
357	adding thereto and inserting therein the following:					
358	DPER PLANNING AND PERMITTING - From the DPER planning and					
359	permitting subfund for the 2013/2014 biennium there is hereby appropriated to:					

360	Planning and permitting \$1,500,000								
361	SECTION 18. Ordinance 17476, Section 95, as amended, is hereby amended by								
362	adding thereto and inserting therein the following:								
363	<u>DPER PERMITTING INTEGRATION</u> - From the DPER permitting integration								
364	subfund for the 2013/2014 biennium there is hereby disappropriated from:								
365	Permitting integration (\$750,000)								
366	SECTION 19. Ordinance 17476, Section 96, as amended, is hereby amended by								
367	adding thereto and inserting therein the following:								
368	<u>DPER GENERAL PUBLIC SERVICES</u> - From the DPER permitting integration								
369	subfund for the 2013/2014 biennium there is hereby disappropriated from:								
370	General public services (\$750,000)								
371	SECTION 20. Ordinance 17476, Section 132, as amended, is hereby amended by								
372	adding thereto and inserting therein the following:								
373	WASTEWATER TREATMENT CAPITAL IMPROVEMENT PROGRAM -								
374	From the wastewater treatment capital improvement program fund for the 2013/2014								
375	biennium there is hereby appropriated to be disbursed the following amounts for the								
376	specific project identified in Attachment C to this ordinance.								
377	Fund Fund Name 2013/2014								
378	3611 WASTEWATER TREATMENT CAPITAL \$1,941,833								
379	SECTION 21. Attachment B to this ordinance hereby amends Attachment C to								

Ordinance 17476, as amended, by adding thereto and inserting therein the projects listed

in Attachment B to this ordinance.

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Ordinance 17949 was introduced on 10/6/2014 and passed as amended by the Metropolitan King County Council on 12/8/2014, by the following vote:

Yes: 9 - Mr. Phillips, Mr. von Reichbauer, Mr. Gossett, Ms. Hague, Ms. Lambert, Mr. Dunn, Mr. McDermott, Mr. Dembowski and Mr.

Upthegrove

No: 0 Excused: 0

KING COUNTY WASHINGTON

Larry Phillips, Chair

ATTEST:

Anne Noris, Clerk of the Council

APPROVED this day of , 2014

Dow Constantine, County Executive

Attachments: A. Annual Capital Fund Budgets, dated December 2, 2014, B. Wastewater Treatment Capital Improvement Program, dated December 2, 2014

Attachment A: Annual Capital Fund Budgets, dated December 2, 2014

000003951 - BLDG REPAIR/REPL SUBFUND	FY14	FY15	FY16	FY17	FY18	FY19	Total
1124146 DES FMD BELLEVUE DC RELOCATION	\$276,000						
BLDG REPAIR/REPL SUBFUND Total	\$276,000	\$0	\$0	\$0	\$0	\$0	\$276,000
Grand Total	\$276,000	\$0	\$0	\$0	\$0	\$0	\$276,000

Attachment B: Wastewater Treatment Capital Improvement Program, dated December 2, 2014

TORRESCAL MATER QUALITY CONST LINDSS	FY14	FY15	FY16	FY17	FY18	FY19	Total
000003611 - WATER QUALITY CONST-UNRES 1038122 WTC SUNSET HEATH PS FM UPGRADE	\$1,941,833						
000003611 - WATER QUALITY CONST-UNRES Total	\$1,941,833	\$0	\$0	\$0	\$0	\$0	\$1,941,833
Grand Total	\$1,941,833	\$0	\$0	\$0	\$0	\$0	\$1,941,83