

# KING COUNTY

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

# Signature Report

# **December 11, 2013**

# **Motion 14015**

	Proposed No. 2013-0509.3 Sponsors Gossett
1	A MOTION establishing the King County 2014 State
2	Legislative Agenda.
3	WHEREAS, the King County council and the King County executive have
4	worked together through their respective government relations staff and desire to bring
5	their positions on issues facing the 2014 Washington State Legislature to the attention of
6	the Washington state Legislature, and
7	WHEREAS, King County desires to work cooperatively with other local
8	governments and other organizations such as the Washington State Association of
9	Counties, the Washington Association of County Officials, the Sound Cities Association,
10	and the Association of Washington Cities to achieve its 2014 legislative goals, and
11	WHEREAS, counties have been recognized by the Legislature as partners with
12	the state in the delivery of such critical services as transportation, criminal justice, public
13	health, community and human services, and water quality, and
14	WHEREAS, King County is dependent on a strong fiscal partnership with the
15	State in many areas, and
16	WHEREAS, King County has a limited number of revenue sources available to
17	mitigate impacts of budget reductions at the state level, and

18	WHEREAS, the downturn of the economy has magnified structural revenue
19	problems for counties, including the great volatility of the sales tax and the impact of a
20	steep drop in assessed value on property tax, and
21	WHEREAS, King County's ability to deliver public health, human services,
22	criminal justice, and other basic services is directly impacted by reductions in the state
23	budget, and
24	WHEREAS, the national recession has resulted in dramatic budget shortfalls at all
25	levels of government, with federal sequestration compounding cuts made by the State to
26	the same services and programs, and
27	WHEREAS, King County is dedicated to exploring with the State new ideas for
28	sustained funding for critical services such as transportation, criminal justice, health and
29	human services, and flood protection, and
30	WHEREAS, the King County council and the King County executive will
31	continue to review legislative developments for possible revisions of King County's 2014
32	state legislative program;
33	NOW, THEREFORE, BE IT MOVED by the Council of King County:
34	The King County council adopts the King County 2014 State Legislative Agenda,
35	Attachment A to this motion, and King County 2014 Statement of State Policy,

- 36 Attachment B to this motion, as King County's highest priorities for action in the 2014
- 37 legislative session of the Washington state Legislature.

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Motion 14015 was introduced on 12/2/2013 and passed as amended by the Metropolitan King County Council on 12/9/2013, by the following vote:

Yes: 9 - Mr. Phillips, Mr. von Reichbauer, Mr. Gossett, Ms. Hague, Ms. Patterson, Ms. Lambert, Mr. Dunn, Mr. McDermott and Mr. Dembowski

No: 0

Excused: 0

KING COUNTY COUNCIL KING COUNTY, WASHINGTON

arry Gossett, Chair

ATTEST:

Anne Noris, Clerk of the Council

Attachments: A. King County 2014 State Legislative Agenda, dated 12/09/13, B. King County 2014 Statement of State Policy, dated 12/09/13



# **King County 2014 State Legislative Agenda**

King County, with more than 2 million residents, is the economic engine of the State of Washington, generating as much economic activity as the other 38 counties combined – \$72 Billion in King County, \$72 Billion in the rest of the state. Over the past several years, reductions in funding and policy changes at both the state and federal levels have compounded one another, yet local governments have few tools to ensure critical services remain intact. As the government closest to the people, the County must be given the ability to prioritize critical regional needs for our residents and businesses.

King County seeks state legislative means to implement sustainable funding for county roads and transit, to repair and maintain the safety net, to more effectively and efficiently carry out state laws, and to invest in the arts and community assets. The County's legislative agenda reflects partnerships with its cities, employees, and with community agencies, with the shared objective of ensuring King County remains a thriving hub of economic development and job creation. These key policy objectives further support the county's Strategic Plan and its focus on efficiency, partnerships, and customer service.

Moving Ahead: Delivering on Transportation & Achieving our Growth Management Goals
Funding mechanisms supporting both roads and transit are fundamentally flawed, and the County is
struggling to provide basic levels of service.

- King County seeks local revenue options, as well as additional direct state support for local and regional needs, including rural roads and regional transit.
- Honor the state's commitment to reconnect the Eastside Rail Corridor (ERC) at I-405 (Wilburton) and seek support to implement the regional multi-use vision of the corridor as envisioned by the Creating Connections report of the Eastside Rail Corridor Regional Advisory Committee.
- Providing suitable public services for unincorporated areas through annexation or interlocal agreement
   – remains a priority for King County. Revenue options beneficial to annexation are requested.

## Restoring the State Commitment: State Support & Local Tools for the Safety Net

Reductions in mental health funding coupled with increasing state-imposed obligations have led to a chronically underfunded system, with an ongoing lack of treatment and inpatient facilities.

- Support legislative efforts to expand capacity and improve service delivery, including restoring \$7.4
  million in cuts to King County mental health and substance abuse programs in the 2013-15 biennial
  budget, much of which is based on an assumed Medicaid fund shift that cannot be materialized in King
  County. This mitigates the current severe inpatient bed shortage.
- Adjust the Mental Illness & Drug Dependency (MIDD) levy to better meet the needs of people suffering
  from mental illness and addiction, including extending the MIDD supplantation language at 30% by
  postponing the planned 2015 stairstep down to 20% as originally outlined by state law.
- Ensure that any state actions to comply with federal Medicaid procurement rules for mental health services as currently provided by Regional Service Networks (RSNs) is compassionate and effective for people suffering from mental illness. King County wants to be part of this conversation.
- Employ funding and local tools to meet residents' increasing demand for the wide range of needed human services.

#### Seizing Opportunity: Investing in our Community Assets

Fostering a vibrant arts community is a critical asset for both our residents and visitors. Likewise, increasing the amount of available workforce housing and promoting tourism enrich our community.

- King County supports the Cultural Access Fund and other local tools for the arts.
- King County requests flexibility in administration and investment of hotel/motel revenues, including –
  with fiscal prudence bonding for housing and tourism capital needs while protecting revenue streams
  for ongoing operating expenses. Hotel/motel arts funding would remain unchanged.

### Making State Laws Work Locally: Cost-Saving Improvements & Clarification

- Consolidate the King County Ferry District's governance and oversight into the County. This would
  achieve considerable efficiencies and savings that could translate to greater deployed services.
- Clarify and integrate the medical cannabis and recreational marijuana statutes to better support effective law enforcement, land use laws, and public health objectives, e.g., deterring youth access.



# **King County 2014 Statement of State Policy**

#### **Biodiversity Conservation & Habitat Protection and Restoration**

King County encourages state resources for implementation of habitat protection and restoration projects in approved WRIA-based salmon recovery plans. We support streamlining of federal and state permitting requirements and other incentives for public and private parties to carry out projects that will restore habitat for listed endangered species as well as the consideration of multiple species and their habitats. We support the Washington Wildlife and Recreation Program's work to support high priority local parks and open space projects. We support incentives to protect working farm and forest lands and regionally significant open space and habitat. We support proposals to link state funding of infrastructure improvements and other amenities to agreements by cities to receive development rights.

#### Climate Change and Energy

We support collaborative development of short- and long-term regional targets for reducing greenhouse gas emissions that meet or exceed state emissions reduction goals and are informed by current science, recent emissions inventories, and local land use patterns. We support alignment of state transportation funding and incentives with Vision 2040 recommendations for focused growth in urban centers. We support continued energy efficiency incentives and innovations, as well as the ongoing exploration of clean energy alternatives, as well as appropriate roles for waste-to-energy technology.

#### **Economic Development**

We encourage state efforts to partner with local governments and provide them with tools needed to build strong, diverse, and sustainable economies. We support regional economic growth through strategic public-private partnerships such as the Central Puget Sound Regional Economic Strategy. King County also encourages increased funding for Associate Development Organizations to implement this and other economic strategies to retain existing businesses and strategically recruit new ones. We support revisions to public works and sole source contracting laws that would allow full compliance with state and federal laws and that would maximize the use of in-house employees in public works. We support continued funding of infrastructure programs that provide resources to local jurisdictions to promote economic development, including the Local Revitalization Financing Program, the Community Economic Revitalization Board, the Public Works Trust Fund, the Transportation Improvement Board, and the Model Toxics Control Account.

King County also strongly supports education and workforce development programs for youth and adults including adequate K-12 funding and continued funding for dislocated worker retraining programs—matched to industry skill needs—at community and technical colleges. We support education funding that strengthens the in-state pipeline of aerospace workers to enable this vital industry to thrive and expand while providing family-wage jobs for King County and Washington residents. King County promotes programs that provide public contracting opportunities for small and disadvantaged businesses. We support maintenance and construction of infrastructure that facilitates efficient movement of freight and goods to promote domestic and international trade. We support rural economic development policies and programs that maintain the character of rural areas and sustain rural lifestyles.

#### **Elections**

King County supports modifications to state election law that would provide cost savings and improved customer service. We also support consideration of policies to ensure greater efficiencies without compromising access to voting and democracy and customer service.

#### **Emergency Management & Flood Hazard Reduction**

We support integrated approaches to major river flood hazard reduction, including development of regional standards for levee maintenance that both protect public safety and meet state and federal requirements for protecting listed species. We support an increased state role in providing support for major flood hazard mitigation projects, including those that meet multiple objectives of reducing future flood damages, protecting existing development, protecting habitat, and providing open space benefits. We support state investment in infrastructure including roads and bridges where hydraulic impacts cause flooding and other public safety risks. We support clarification of immunity and liability for flood control prevention and navigation projects. We support state development of integrated state goals, programs, and regulations for floodplain management. We support state involvement in emergency management and additional regional tools to support emergency preparedness and disaster response. We also support efforts to prevent harassment of E-911 operators and continued steps toward full implementation of E-911 programs.

### **Equity and Social Justice**

King County believes that every person has the right to live, work, learn, feel safe and play free from discrimination. We support legislation that prevents discrimination in housing, employment, public accommodations and lending practices. We also support efforts to reduce and reverse disproportionate outcomes in the areas of race and social justice.

#### Health Care and Support

King County develops and implements creative and effective strategies and programs that prevent the leading causes of poor health, ensure access to appropriate and quality physical and behavioral health services, and promote individual health and intervention to reduce health disparities. Supporting and expanding this work requires stable funding at the state level for our public health, mental health, and chemical dependency prevention and support infrastructure. Addressing health disparities in our community requires investments in resources and initiatives that will give all our residents access to affordable health care, including prescription drug coverage, alcohol and substance abuse treatment, and comprehensive mental health services.

The County seeks support for initiatives that will protect the health of our communities and provide environmental safeguards ensuring the safety of our residents. We support steps that will encourage healthy eating and active living standards that will prevent obesity and reduce use of tobacco and tobacco by-products, and that provide for local discretion over these policy and regulatory areas. We support continued state resources to facilitate full and successful implementation of federal health reform, which will expand health care access and preventive care to all Washingtonians.

#### Homelessness & Housing

King County is the administrative lead for the Committee to End Homelessness. The plan's success is built on existing strong collaborations between local, state and federal governments and community nonprofit providers and having the tools to measure the effectiveness of our investments. We support maintaining and expanding funding and initiatives for affordable

appropriate housing at the state level for homeless and low income residents of King County. Housing and supportive services help county residents remain successfully housed and prevent future homelessness. King County also supports flexibility in administration and investment of hotel/motel revenues to increase affordable housing consistent with state law.

Complementing the housing strategy is the provision of tools to reduce homelessness for families, individuals, and youth through early support and intervention, including consideration of ways to prevent discharging youth and adults directly into homelessness from state institutions. We support modifications to the Homeless Management Information System toward its improved operation. We support robust funding for the Housing Trust Fund, which provides a powerful tool for local agencies' creation and support of affordable and homeless housing. We support the Housing & Essential Needs program and all of its components.

### **Human Services**

King County supports funding for human services programs that help all children and youth grow and prosper socially and academically, offer paths to reduce or prevent involvement in the criminal justice, crisis mental health and emergency medical systems, and provide a safety net of services and partnerships to support our most vulnerable residents. We further support initiatives that offer opportunities for independence, self-sufficiency, and mobility for our residents of all ages.

We support state resources for homelessness programs, including the renewal of existing document recording fees. We support programs that assist the developmentally disabled, including early intervention funding and school transition funding. We support community mobilization programs and other means to prevent and treat substance abuse and violence. We support state resources to maintain access to mental health facilities and psychiatric beds. We support the ability under current law to use a portion of Mental Illness and Drug Dependency funds to supplant general fund programs including human services, and we support the extension of that flexibility.

#### Infrastructure and Transportation

The roads system in unincorporated King County is critically important to people who live and travel in the county, but it is aged and deteriorating. Funding mechanisms supporting both roads and transit are fundamentally flawed, and the County struggles to provide basic levels of service. New state revenues and local financing tools should prioritize resources for preserving local and regional roads and bridges and sustainable funding sources for public transportation. Substantial investments are needed to restore roads and bridges, maintain them in good condition, and meet new transportation demands. However, the county's available funding falls far short of the need. The unincorporated-area road system owned and managed by the county includes 1,691 miles of paved roads, 51 miles of unpaved roads, 184 bridges—including several jointly owned with cities—and other related services and facilities within the 2,130 square miles of total land area in King County. As a result of annexations, county tax resources are shrinking while 50% of county roads' traffic is made up of urban users. King County seeks state funds to support county roads projects and facilities and will continue to pursue opportunities in state revenue packages, state competitive grants, and other means that will help meet the great unmet needs of our county and regional facilities.

As the operator of one of the largest bus systems in the United States and the carrier for over 60% of all transit riders in the state, King County believes that a stable and well-funded transportation system is important to the economic prosperity and projected growth of our

region. As we plan for the future it is clear that transit must play a larger role in moving people. We support efforts to provide public transit with more diverse, stable, and robust funding sources. We support the state's plans for a strong transit component as being critical to the designs for the Alaskan Way Viaduct and SR 520 corridors. We support mechanisms that facilitate smooth operation of the transit system, including fare card data management and fare enforcement. We support better integration of land use and transportation. We support efforts to reduce vehicle miles traveled and to reduce greenhouse gas levels.

We support continued funding of the Commute Trip Reduction program and the Regional Mobility Grant program, as well as state policies that encourage innovation in carpool and vanpool programs. We encourage policy that facilitates transit's effective operation, including policies governing rental or lease of rights-of-way as well as equitable reimbursement for Medicaid-eligible non-emergency trips. We support efforts to expand the use of tolling and congestion pricing to address our infrastructure needs and manage traffic. We support legislative efforts to improve bicycle and pedestrian safety.

King County supports a cooperative relationship with the State in providing for the ferry service needs of the residents of King County, including the effective use of toll credits and federal funds toward maximizing our county investments. We also support efforts to assure compatible land uses adjacent to airport facilities.

King County supports the state's commitment to reconnect the Eastside Rail Corridor (ERS) at I-405 (Wilburton) and requests funding to implement the regional multi-use vision of the corridor as envisioned by the Creating Connections report of the Eastside Rail Corridor Regional Advisory Committee.

#### Land Use, Growth Management and Annexation

King County supports the Growth Management Act as the primary means of planning for growth. We support the long-standing, strong state framework for comprehensive, countywide monitoring of the provision of urban services, the capacity to absorb future growth and the sufficiency of the size of the urban growth area. We support integration and streamlining of state land use and related statutes, as well as state funding to assist jurisdictions in meeting planning requirements. As unanimously recommended by the King County School Siting Task Force, we support changes in state laws, guidelines, policies and administrative procedures that would provide school districts with the incentives and tools to site schools in cities and towns. We support tools and incentives to facilitate annexations within urban growth areas and to help cities accommodate the transitional costs of annexations. We also support changes to state subdivision laws that would eliminate illegal practices or conflicts with local zoning. We support better integration of land use, transportation, and public health.

#### **Law & Criminal Justice**

We support a fair and accessible justice system that keeps people safe in their homes and communities. We support the use of court fees that appropriately balance the need for revenue with the need to eliminate barriers to court access. We support a state/local split of state-imposed court fees that are collected at the local level. King County supports the development of statewide court case management systems and data exchange that will meet the needs of the County and the many users of its criminal justice system. We support state funding for state mandated programs, including dependency court appointed special advocates. We support tools that allow counties to work with one another in developing effective systems to share criminal justice information, including an appropriate exchange of mental health commitment

and firearms information. We support distribution of state resources for parents representation, court interpreters, and extraordinary criminal justice costs. We believe the state should bear responsibility for the costs of notice publication in dependency cases. We support legislation providing for continuation of federal benefits for qualifying mentally ill adult and juvenile inmates and detainees. We are committed to ending domestic violence and sexual assault for our residents. We continue to be concerned about human trafficking and will work to combat its practice.

#### Revenue, Finance, and General Government

King County strongly supports maintaining and enhancing local taxing and fee authority and local revenue options. We support fee-based tools to preserve the provision of services by the county assessor and new technology tools to provide more efficient service. King County supports efforts to develop financing tools for spay and neuter programs that support regional animal services objectives. We also support enhanced additional page recording fees to offset local governments' recording costs. We support giving counties the ability and discretion to accept partial payments of delinquent property taxes. We seek to preserve our ability to operate our own investment pool. We do not support unfunded mandates on the county. If state responsibilities are shifted onto local governments, we would seek new local governance authority and state financial support or new local revenue tools. Such a shift should be weighed carefully, and explored only after investigating ways to reduce state requirements as well as local governments' ability to absorb such responsibilities and costs.

King County supports expanding the banking and financial services options available to local governments in meeting their needs. This expansion should provide local governments with the option of using local and smaller financial institutions, while maintaining a high level of safety and security for public funds. King County also supports amending RCW 39.58 to allow credit unions to accept public deposits in a manner consistent with the restrictions of banks and thrift institutions under this statute.

King County supports mechanisms or tools to streamline the public disclosure request process to ensure that is efficient and that unreasonable costs are avoided.

#### Stormwater, Water Quality and Puget Sound Partnership

We support more holistic implementation of the Clean Water Act, including evaluation of and prioritization of actions at a watershed and Puget Sound scale. We support optional programs that would allow state agencies to approve local stormwater programs as qualified local programs. We also support development of state certification for wetland ecologists. We support state technical assistance and regulatory approval for a wider range of tools and approaches for stormwater treatment and management. We seek refinement of NPDES water quality monitoring requirements to focus on value-added monitoring that is coordinated across permit holders consistent with recommendations of the Stormwater Monitoring Workgroup. We support funding and implementation of the Puget Sound Partnership's Action Agenda, including fees on products that have a clear nexus with water pollution. We also support exploration of new watershed-based, optional funding authorities to support water quality, stormwater, and habitat protection and restoration projects. We support regulatory streamlining and other incentives for public and private projects that will restore functioning shoreline and mitigate stormwater impacts.

### Waste Reduction and Recycling

We support development of cradle-to-cradle product education, stewardship, recycling, and take-back programs for products for which improper disposal is likely to result in hazardous waste, water quality contamination or other solid waste impacts, including pharmaceuticals and medicines, computers and other electronics, paint, carpet, batteries, telephone books, and mercury and fluorescent lighting sources.