

# **KING COUNTY**

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

Sponsors Dembowski and Balducci

# Signature Report

#### Ordinance 19402

**Proposed No.** 2021-0321.3 1 AN ORDINANCE relating to green building and 2 sustainable development practices; modifying performance, 3 budgeting and reporting requirements for capital projects 4 and leases and modifying the roles and responsibilities of 5 King County departments in implementing the green 6 building program; amending Ordinance 12045, Section 17, 7 as amended, and K.C.C. 4.56.180, Ordinance 17929, 8 Section 20, as amended, and K.C.C. 4A.100.070, 9 Ordinance 620, Section 4 (part), as amended, and K.C.C. 10 4A.100.100, Ordinance 16147, Section 2, as amended, and 11 K.C.C. 18.17.010 and Ordinance 17166, Section 2, as 12 amended, and K.C.C. 18.50.010, adding new sections to 13 K.C.C. chapter 18.17 and repealing Ordinance 16147, 14 Section 3, as amended, and K.C.C. 18.17.020. BE IT ORDAINED BY THE COUNCIL OF KING COUNTY: 15 16 **SECTION 1. Findings:** 17 A. Green building and sustainable development practices support the goals of 18 King County-adopted plans and laws, including, but not limited to, growth management, 19 economic development, historic preservation, fiscal responsibility, environmental 20 protection, access to public transportation, social equity, stewardship of resource lands,

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climate change initiatives, efficient energy and other natural resource uses, preserving fish and wildlife habitat, reducing and creating resources from wastes and protecting and improving public health. B. King County has shown leadership in establishing climate, equity and preparedness goals through the completion of its 2020 Strategic Climate Action Plan. The plan sets commitments that advance King County's leadership in equitable climate solutions, create opportunities for all residents, reduce climate risks and protect the natural environment for everyone who lives here today and for those who follow us. The built environment plays a significant role in greenhouse gas emissions and energy consumption. Green building has made significant contributions to reducing energy and the consumption of materials, both of which are key goal areas of the 2020 Strategic Climate Action Plan. It can also be a vehicle in practice to integrate equity and social justice opportunities, reduce water use, source sustainable materials, improve stormwater management and improve habitat restoration. C. For many in our region, King County is a great place to live, learn, work and play. At the same time, the county has deep and persistent inequities, especially by race and place, that in many cases are getting worse and threaten our collective prosperity.

play. At the same time, the county has deep and persistent inequities, especially by race and place, that in many cases are getting worse and threaten our collective prosperity. King County's green building program has included equity and social justice as an important factor for successful sustainable development. It is essential to achieve a triple bottom line in sustainability by addressing equitable community access, environmental excellence and fiscal responsibility. King County has developed a menu of equity and social justice strategies that can be integrated in capital projects that also support the

43	county's fair and just principle established in K.C.C. chapter 2.10. These strategies are
44	applicable to all capital projects, regardless of which green building rating system is used
45	D. Incorporating green building and sustainable development practices into the
46	design, construction and operation of capital projects can reduce greenhouse gas
47	emissions, pollution, use of natural resources and energy and other operating costs, and
48	enhance asset value, optimize performance and promote cultural sustainability by
49	preserving historic resources and improve the region's quality of life.
50	E. Executive Order FES 9-3, signed October 25, 2001, established a green
51	building policy for all King County buildings, renovations and remodel projects. It was
52	added to the King County Code by Ordinance 15118 and has been updated in 2008 and
53	2013, each time progressing in green building standards. By continuing and building on
54	the green building regulations in the current ordinance, the county will further its
55	sustainability goals.
56	F. Green building rating systems, such as LEED, Living Building Challenge,
57	Salmon Safe, Built Green, Evergreen Sustainable Development Standard, Envision,
58	Passive House, Greenroads and SITES, have improved sustainability performance in the
59	building industry. All of these rating systems are recognized locally, nationally and for
60	some internationally for sustainable performance in project design and construction.
61	They have also been developed by all segments of the building industry and continuously
62	peer reviewed.
63	G. Data from the United States Green Building Council show that buildings that
64	use the LEED rating system cost on average zero to two percent more to build, but that
65	LEED buildings have reported almost twenty percent lower maintenance costs than

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typical commercial buildings, and green building retrofits typically decrease operation costs by almost ten percent in one year. The Department of Energy reviewed twenty-two LEED-certified buildings managed by the General Services Administration and found that CO2 emissions were thirty-four percent lower, the buildings consumed twenty-five percent less energy and eleven percent less water and diverted more than eighty million tons of waste from landfills. H. King County has a longstanding track record in successfully utilizing industry-recognized green building rating systems. Two dozen King County facilities have achieved LEED certification or are in the process of achieving certification, with four projects achieving Platinum level certification. Several trail projects are pursuing or have achieved Salmon Safe certification and the parks and recreation division is pursuing programmatic certification for the overall King County parks system. Currently, thirteen King County-owned or partially funded projects are pursuing Zero Energy, CORE, Petal or Living Building Challenge certification, moving the county toward carbon-neutral development projects. The Parks North Utility Maintenance Shop achieved Zero Energy certification and is performing better than projected, saving utility costs and providing power to adjacent park amenities. Four county projects have pursued Envision certification, including the wastewater treatment division's Georgetown Wet Weather Treatment Plant that achieved Platinum level certification. I. King County has shown its commitment to incorporating green building and sustainable development practices in a variety of capital projects. The King County Sustainable Infrastructure Scorecard was created by the King County green building team and county divisions for capital projects where LEED certification is not applicable.

Those capital projects include, but are not limited to, bus passenger shelters, trails, park
facilities, restroom facilities, pump stations, parking garages, roads, sidewalks, bridges,
flood control improvements, conveyance lines and rehabilitation of designated landmarks
or properties that are eligible for landmark designation. In 2020, county departments
reported close to four hundred capital projects using the Sustainable Infrastructure
Scorecard.

- J. King County develops, owns and operates many facilities that require ongoing operation and maintenance. Ensuring that these facilities are designed, operated and maintained using green building and sustainable development practices reduces operating and maintenance costs, conserves energy, reduces greenhouse gas emissions and improves indoor air quality.
- K. Ensuring that public money is expended in the most beneficial way necessitates careful consideration and accounting of the costs of construction, operations and maintenance of all county facilities. County capital projects will utilize existing capital project management manuals that have established standardized implementation processes along with budget protocols and reporting mechanisms to ensure fiscal stewardship is practiced. A streamlined practice will allow for clarity and efficiency to project teams, so that time and resources can be better spent on achieving performance, public infrastructure and services.
- L. Green building practices help reduce carbon, water, energy and waste. The United States Department of Energy reviewed twenty-two LEED-certified buildings managed by the General Services Administration and saw that carbon dioxide emissions were thirty-four percent lower, that twenty-five percent less energy and eleven percent

112	less water was consumed and that more than eighty million tons of waste was diverted
113	from landfills.
114	M. Green building and sustainable development practices support the King
115	County Strategic Plan goal of a healthy environment by reducing countywide greenhouse
116	gas emissions by fifty percent by 2030 by requiring that capital projects be designed
117	using green building rating systems that reduce use of energy, water, material and other
118	resources, which in turn reduces operational and embodied greenhouse gas emissions.
119	N. Green building and sustainable development policies are included throughout
120	the King County Comprehensive Plan.
121	O. Construction and demolition diversion and other waste management practices
122	serve to meet King County's goal to achieve zero waste of resources. The goal is to
123	eliminate the disposal of materials with economic value by 2030, through a combination
124	of efforts in the following order of priority, which is referenced in both the King County
125	Comprehensive Plan and King County Comprehensive Solid Waste Management Plan:
126	1. Waste prevention and reuse;
127	2. Product stewardship, recycling and composting; and
128	3. Beneficial use.
129	P. Green building and sustainable development practices relate to many existing
130	county policies, plans and programs, such as sustainable purchasing, stormwater
131	management, clean water, forest plan, salmon recovery, land conservation initiative,
132	public health and the clean water health habitat strategic plan. Implementing green
133	building and sustainable development practices can be a vehicle to support these by
134	contributing to achieving long-term objectives.

135	SECTION 2. Ordinance 12045, Section 17, as amended, and K.C.C. 4.56.180 are
136	hereby amended to read as follows:
137	A. The county may lease real property for a term of years and upon such terms
138	and conditions as may be deemed in the best interests of the public and the county. A
139	lease shall not be for a longer term in any one instance than ten years, except as follows:
140	1. If the county determines it to be in the best interest of the county, real
141	property necessary to the support or expansion of an adjacent facility may be leased to
142	the lessee of the adjacent facility for a term to expire simultaneously with the term of the
1431 4 3	lease of the adjacent facility, but not to exceed thirty-five years;
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145	2. If the county determines it to be in the best interest of the county, if the
146	property to be leased is improved or is to be improved and the value of the improvement
147	is or will be at least equal to the value of the property to be leased, the county may lease
148	the property for a term not to exceed thirty-five years;
149	3. If the property to be leased is to be used for public recreation and police
150	training purposes, for parks and recreation purposes, for a hospital or a medical training
151	and research facility, for a childcare facility to be improved with full or partial funding
152	from a government-sponsored childcare bonus program, for the county's own use in
153	accordance with a lease or leaseback arrangement entered into under K.C.C. 4.56.160.E.,
154	for major airport, industrial, office or other commercial purposes or transit-oriented
155	development, requiring extensive improvements or by a nonprofit organization for a

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- facility in which the nonprofit organization will provide some or all of the social and Ordinance 19402
- health services as listed in RCW 43.83D.120, the county may lease the property for a

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term equal to the estimated useful life of the improvements, but not to exceed fifty years
unless the property is leased to a public housing authority or nonprofit organization in
accordance with RCW 36.34.135, in which case the term may extend to seventy-five
years; and

4. Leases entered into under K.C.C. 4.56.160.D. may extend for the period of years necessary to amortize the special purpose funds, not to exceed twenty-five years.

B. The lessee shall not improve or alter the leased property in any manner without the prior written consent of the county, but shall, before making improvements or alterations, submit plans and designs for the improvement or alteration to the county for approval. If the plans and designs are disapproved, the improvements or alterations shall be made only with such changes as may be required by the county. Unless otherwise stipulated, all improvements or alterations erected or made on the leased property shall, on expiration or sooner termination of the lease, belong to the county without compensation to the lessee, but the county shall have the option, to be exercised on expiration or sooner termination of this lease, to require the lessee to remove any or all of the improvements or alterations. If the lessee fails substantially to make the improvements or alterations required by the lease, the lease shall be terminated and all rentals paid shall be forfeited to the county. All green building requirements in K.C.C. chapter 18.17, except the annual reporting requirements in section 10.B of this ordinance, shall apply to all new, renewed or extended leases of county-owned property that go into effect after the effective date of this ordinance. The requirements shall be included in lease agreements managed by the department of executive services, facilities

180 management division. The department of local services, permitting division, may review 181 for compliance with the requirements during review of building permit applications. 182 C. Except for lease or leaseback arrangements entered into under K.C.C. 183 4.56.160.E., any lease made for a period longer than five years shall contain provisions 184 requiring the lessee to permit the rents to be adjusted and fixed by the county every five 185 years, but any lease may provide for more frequent readjustments. If the lease permits 186 the county to adjust the rent, the county shall give the lessee written notice of the adjusted 187 rent, in accordance with the terms of the lease. The rent as adjusted shall take effect 188 thirty days after the date of the notice unless the lessee, within thirty days following the receipt of the notice from the county, gives the county written notice of the lessee's 189 190 rejection of the adjusted rent. If the lessee and the county cannot agree upon the rental 191 readjustment, the rent shall be adjusted by arbitration. For arbitration, the lessee and the 192 county shall each select one disinterested arbitrator and the two selected arbitrators shall 193 select a third. If the two arbitrators have not selected a third arbitrator within thirty days 194 after the selection of the last selected of the two, either the lessee or the county shall 195 apply to the presiding judge of the superior court for King County for the appointment of 196 a third arbitrator. Each arbitrator must be a member of the American Institute of Real 197 Estate Appraisers, the Society of Real Estate Appraisers or other appraisal society or 198 association having equivalent ethical and professional standards. If a licensing 199 requirement for real estate appraisers is imposed by any legislative body, each arbitrator 200 shall also be so licensed. The three arbitrators shall determine a fair rent for the premises 201 based upon the fair market rental value of the property, as defined in K.C.C. 4.56.010. 202 The decision of a majority of the arbitrators shall bind both the lessee and the county. At

the conclusion of the arbitration, the arbitrators shall submit written reports to the lessee
and the county. The cost of the arbitration shall be divided equally between the lessee
and the county.
D. Except as provided in K.C.C. 4.56.150.D. and E. and 4.56.160.D., the rent of
all leases of county real property shall be based upon fair market rental value, as defined
in K.C.C. 4.56.010.
E. No lease shall be assigned or subleased without the assignment or sublease
being first authorized by the county in writing. All leases, when drawn, shall contain this
provision.
F. Notwithstanding the other provisions of this chapter and following such
procedures as may be determined appropriate by the council, the executive may enter into
long-term master leases of county property under which developers: would develop the
property into office and other space required or approved by the county; would lease
some of space back to the county and may lease space unneeded by the county to private
or public entities for private or public uses as approved by the county council; and would
convey all leasehold improvements to the county at the expiration or termination of the
master leases. A master lease shall be subject to approval by the council.
SECTION 3. Ordinance 17929, Section 20, as amended, and K.C.C. 4A.100.070
are hereby amended to read as follows:
A.1. Any departments or agencies, except the council, with unanticipated
expenditures shall submit to the executive a statement of unanticipated expenditures. The
statement shall specify any request for supplemental appropriation by program, project,
object of expenditure or any combination thereof. The executive shall review the

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requests in accordance with the department's or agency's work plan and determine whether to submit a supplemental appropriation request.

- 2. If during the fiscal period the executive determines that revenues will be less than the expenditure amounts included in the appropriations ordinance, the executive shall revise the expenditures of departments or agencies funded from those revenue sources to prevent the making of expenditures in excess of revenues. If the executive determines that the fund has unrestricted reserves, the executive may use these reserves to avoid making expenditure reductions; however, the use of reserves may not reduce the fund balances below target reserve amounts. If the use of reserves exceeds five percent of the total appropriation, the council shall be notified in the quarterly management and budget report. An expenditure shall not be made from any portion of an appropriation that has been assigned to a reserve status except as provided in this section.
- B. All unexpended appropriations in noncapital appropriation ordinances lapse at the end of the fiscal period.
- C. The executive may transfer appropriation authority from an emergent need contingency project to support a cost increase for a capital project in the same fund in accordance with the procedures in K.C.C. 4A.100.080.
- D.1. Except as provided in this subsection, an agency shall not expend or contract to expend any money in excess of amounts appropriated. A contract made in violation of this subsection is null and void. An officer, agent or employee of the county knowingly responsible for such a contract is personally liable to anyone, including the county, damaged by the officer, agent or employee's action.

248	2. An agency may contract to expend money in excess of existing
249	appropriations when:
250	a. the contract commits the county to expend funds beyond the biennium and
251	the contract includes a cancellation clause that provides:
252	(1) the contract may be unilaterally terminated by the county for lack of
253	appropriation; and
254	(2) the costs associated with such a termination, if any, shall not exceed the
255	appropriation for the biennium in which termination occurs;
256	b. the contract commits the county to expend funds beyond the biennium and
257	the council, at the request of the executive, adopts an ordinance permitting the county to
258	enter into the contract;
259	c. the contract implements a grant awarded to the county before the
260	appropriation of grant funds, including appropriations that must be made in future years,
261	if the council has received prior notice of the grant application and if either of the
262	following conditions are met: all of the funds to be appropriated under the contract will
263	be from the granting agency; or all financial obligations of the county under the contract
264	are subject to appropriation; or
265	d. the contract is an emergency contract as authorized by K.C.C. 2.93.080.
266	3. In accordance with Section 495 of the King County Charter, real property
267	shall not be leased to the county for more than one year unless it is included in a capital
268	budget appropriation ordinance.

269	4.a. Any lease or license for the possession or use of real property by the county
270	with a term, including any potential options, extensions or renewals, longer than five
271	years must be approved by the council before execution by the executive.
272	b. Any decision to extend a lease or license for the possession or use of real
273	property by the county beyond a cumulative total of five years, whether memorialized
274	through an option, extension, amendment, or new lease or license, must be approved by
275	the council before execution by the executive.
276	c. Any lease or license for the possession or use of real property by the county
277	that requires more than fifty thousand dollars in tenant improvement or other alterations
278	to the real property for the benefit of the county must be approved by the council before
279	execution by the executive.
280	d. Any lease or license for the possession or use of real property by the county
281	shall comply with the requirements of section 8.C. of this ordinance.
282	5. Any lease or license or extension of a lease or license for the possession or
283	use of real property by the county entered into for the purpose of implementing the Puget
284	Sound emergency radio network project as described in Ordinance 17993 and approved
285	by the voters at the election held on April 28, 2015, may commit the county to expend
286	funds in excess of amounts appropriated, and may be executed by the executive without
287	council approval.
288	E. A capital project budget and phases of a capital project shall be prepared by
289	the user agency. The capital project shall be managed by the implementing agency.
290	F. Ongoing review of capital projects for which moneys have been appropriated
291	shall be coordinated by the office of performance, strategy and budget or its successor.

For capital projects involving more than one agency, representatives_from the agencies
shall consult with the office of performance, strategy and budget or its successor. The
office of performance, strategy and budget shall review capital projects for compliance
with scope, budget and schedule.
SECTION 4. Ordinance 620, Section 4 (part), as amended, and K.C.C.
4A.100.100 are hereby amended to read as follows:
A. The following reports shall be prepared:
1. A comprehensive annual financial report. The executive shall annually
prepare and publish a comprehensive financial report covering all funds and financial
transactions of the county during the preceding fiscal period;
2. Internal county audit reports. The county auditor shall periodically prepare
and publish the results of examinations performed by the county auditor's office of the
effectiveness, efficiency and equity of the operation of county agencies. The examination
report and any departmental response to the audit shall be made available by the county
auditor, either electronically or in print formats, and by posting on the Internet;
3. State audit report. The examination report of the county's financial affairs
and transactions issued annually by the Office of the State Auditor and the county
response to the audit shall be made available to the State Auditor annually, either
electronically or in print formats, and by posting on the Internet; and
4. Quarterly budget management reports.
a. The executive shall submit to the council a report detailing the results of
actual revenue collections and expenditures for each fund. The report shall:

(1) present current financial plans for operating and capital funds that have
gone through the office of performance, strategy and budget((2))'s financial monitoring
process, as described in the current comprehensive financial management policies
adopted by council motion during the current quarter, including actual expenditures and
revenues;
(2) identify significant variances in revenue and expenditure estimates for the
general fund;
(3) list any transfer of emergent need contingency expenditure authority that
would increase the total budget of a capital project, identifying those increases that are
greater than fifteen percent;
(4) list any transfer of grant contingency expenditure authority;
(5) list any capital budget appropriations that have lapsed because the project
has been completed, abandoned, or because no encumbrance or expenditure has been
made for three years;
(6) report scope, schedule and budget status for capital projects that has a
baseline with total estimated cost greater than one million dollars;
(7) summarize the risks included in the risk assessment register for baselined
risk monitored projects in the design phase, the acquisition phase and the implementation
phase, summarize change orders and amendments, explain change orders and
amendments that have the cumulative potential to carry the project over project baseline
and summarize the results of the latest earned value analysis;
(8) list all new donations to the department of public health of two thousand
dollars or more, as described in K.C.C. 2.35A.200, including the name of the person

making the donation, the amount of the donation, and the public health purpose for which
it is intended to be expended. In any case where the donation originates from social
media activity such as crowdsourcing, the list shall include the name of the person
sponsoring this activity; ((and))
(9) report on all incremental changes to sections and attachments to the
biennial budget appropriations ordinance made during the quarter, including the
ordinance numbers making the changes; and
(10) report on waivers to the regulations of K.C.C. chapter 18.17, in
compliance with section 9 of this ordinance.
b. The report shall be electronically filed with the clerk of the council, who
shall retain an electronic copy and provide an electronic copy to all councilmembers and
the lead staff of the budget and fiscal management committee, or its successor, no later
than June 1 for the first quarterly report, September 1 for the second quarterly report,
December 1 for the third quarterly report and March 1 for the fourth quarterly report.
The director of performance, strategy and budget shall also be responsible for posting the
report on the Internet.
B. The King County project control officer is requested to report annually on the
process used to ensure that all departments and divisions adhere to King County's
construction management policies and procedures, the compliance rate for following the
county((2))'s construction management policies and procedures and the steps being taken
to increase compliance with King County's construction management policies and
procedures. Additionally, the report shall summarize all findings in regards to any
changes in a contract's scope, schedule or budget. The King County project control

officer shall electronically file the report by June 1 of each calendar year with the clerk of
the council, who shall retain an electronic copy and provide an electronic copy to all
councilmembers, the lead staff for the budget and fiscal management committee or its
successor and the county auditor's office.
SECTION 5. Ordinance 16147, Section 2, as amended, and K.C.C. 18.17.010 are
hereby amended to read as follows:
A. "Alternative green building rating system" means a third-party green building
certification other than LEED or the King County Sustainable Infrastructure Scorecard.
The following are accepted alternative green building rating systems, but the executive
may also accept certification through other rating systems as appropriate:
1. Built Green Four-Star, Built Green Five-Star or Built Green Emerald Star, or
any combination thereof;
2. Envision;
3. Evergreen Sustainable Development Standard;
4. Fitwel;
5. Greenroads;
6. <u>Living Building Challenge</u> ;
7. Passive House;
8. Salmon Safe;
9. SITES; and
10. WELL.

B. "Built Green Four-Star," "Built Green Five-Star" and "Built Green Emerald
Star" mean a third-party residential green building certification, developed and
administered by the Master Builders Association of King and Snohomish Counties.
C. "Capital project" ((refers to a project with a scope that includes one or more o
the following elements: acquisition of a site or acquisition of an existing structure, or
both; program or site master planning; environmental analysis; design; construction;
major equipment acquisition; reconstruction; demolition; or major alteration of a capital
asset. A capital project shall include: a project program plan; scope; budget by task; and
schedule)) means capital project as defined in K.C.C. 4A.10.100.
((B. "County green building team" or)) D. "Energy Star" means the energy
certification rating system developed by the United States Environmental Protection
Agency that focuses on energy efficiency.
E. "Envision" means a voluntary sustainable infrastructure rating system
administered by the Institute for Sustainable Infrastructure and developed by the Harvard
University Graduate School of Design, American Public Works Association, American
Society of Civil Engineers and the American Council of Engineering Companies for
assessing sustainability and resilience in infrastructure.
F. "Equity" means equity as defined in K.C.C. 2.10.210.
G. "Equity and social justice credits" means credits awarded through the
Sustainable Infrastructure Scorecard for actions that identify and account for equity and
social justice practices and outcomes throughout the capital project development
lifecycle. The credits recognize project team efforts to advance process, distributional
and cross-generational equity.

H. "Evergreen Sustainable Development Standard" means a sustainable building
program for affordable housing projects that receive housing trust funds, administered by
the Washington state Department of Commerce according to RCW 39.35D.080.
I. "Facility" means all or any portion of buildings, structures, infrastructure, sites,
complexes, equipment, utilities and conveyance lines.
J. "Fitwel" means a third-party green building rating system administered by the
Center for Active Design that provides a standard that supports health-promoting
strategies in the built environment.
$\underline{K}$ . "((g)) $\underline{G}$ reen building team" means a group that includes representatives from
county agencies with capital project or building management staff including, but not
limited to, the Metro transit department, the department of natural resources and parks,
the department of executive services, the department of local services, permitting and
road services divisions, the department of public health, the historic preservation program
and the department of community and human services. The members represent staff with
expertise in project management, construction management, architecture, landscape
architecture, environmental planning, design, engineering, historic preservation and
resource conservation, public health, building energy systems, building management,
budget analysis, equity and social justice, procurement and other skills as needed. The
green building team provides assistance and helps to disseminate information to project
managers in all county agencies.
((C. "Facility" means all or any portion of buildings, structures, infrastructure,
sites, complexes, equipment, utilities and conveyance lines.

D.) L. "Greenroads" means the third-party green building rating system
administered by the Greenroads International nonprofit organization to measure and
manage sustainability on transportation projects.
M. "GreenTools program" means the support team located within the solid waste
division of the department of natural resources and parks that provides green building
technical assistance to county divisions, cities and the general public within ((King)) the
county.
$(\underbrace{E.})$ N. "Integrative $(\underbrace{design})$ process" means an approach to project design
that seeks to achieve high performance on a wide variety of well-defined environmental
and social goals while staying within budgetary and scheduling constraints. It relies on a
multidisciplinary and collaborative team whose members make decisions together based
on a shared vision and a holistic understanding of the project. It is an iterative process
that follows the design through the entire project life, from predesign through operation.
(( <del>F.</del> )) <u>O.</u> "Leadership in Energy and Environmental Design" or "LEED" means a
voluntary, consensus-based national standard for developing high performance,
sustainable buildings, created by the United States Green Building Council.
((G.)) P. "LEED-eligible building" means any new construction or major remodel
or renovation capital project ((larger than five)) with one thousand gross square feet or
more of new, remodeled or renovated floor area that is occupied or conditioned ((space))
and that meets the minimum program requirements for LEED certifications.
((H.)) Q. "Living Building Challenge" means a voluntary green building rating
system administered by the International Living Future Institute. The certification
options are Full Living, Petal, CORE, Zero Energy and Zero Carbon.

R. "Major remodel or renovation" means work that demolishes space down to the
shell structure and rebuilds it with new interior walls, ceilings, floor coverings and
systems, when the work affects more than twenty-five percent of a ((LEED-eligible))
building's square footage and the affected space is ((at least five)) one thousand square
feet or larger.
((I-)) S. "Minor remodel or renovation" means any type of remodel or renovation
that does not qualify as a major remodel or renovation.
$((J_{-}))$ T. "New construction" means a new building or structure.
((K. "Present value" means the value on a given date of a future payment or
series of future payments, discounted to reflect the time value of money and other factors
such as investment risk.
L.)) <u>U. "Passive House" means a voluntary passive building energy standard</u>
certification program through either the PHIUS+ certification administered by Passive
House Institute United States or the Passive House certification administered by Passive
House Institute.
V. "Regional code collaboration" means interested jurisdictions across the Puget
Sound region working together to develop building, energy, fire, residential, plumbing,
mechanical and zoning codes supporting the advancement of green building practices.
W. "Retrocommissioning" ((is)) means a detailed, systematic process for
investigating an existing building's operations and identifying ways to improve
performance. The primary focus is to identify operational improvements to obtain
comfort and energy savings.

((M.)) X. "Salmon Safe" means a voluntary peer-reviewed certification program,
linking site development land management practices with the protection of agricultural
and urban watersheds, founded by the Stewardship Partners.
Y. "SITES" means a voluntary sustainability-focused framework program
administered by the Sustainable SITES Initiative and developed by the American Society
of Landscape Architects, the Lady Bird Johnson Wildflower Center and the United States
Botanical Garden.
Z. "Social justice" means social justice as defined in K.C.C. 2.10.210.
AA. "Strategic Climate Action Plan" means the King County Strategic Climate
Action Plan adopted by Motion 15866, or any subsequent Strategic Climate Action Plan
developed under K.C.C. chapter 18.25 and adopted by the council.
BB. "Sustainable development practices" are also known as green building and
means whole system approaches to the design, construction and operation of buildings
and infrastructure that help to mitigate the negative environmental, economic, health and
social impacts of construction, demolition, operation and renovation while maximizing
the facilities' positive fiscal, environmental, health and functional contribution.
Sustainable development practices recognize the relationship between natural and built
environments and seek to minimize the use of energy, water and other natural resources
while providing maximum benefits and contribution to service levels to the system and
the connecting infrastructures.
((N. "Sustainable infrastructure" means those infrastructures and facilities that are
designed, constructed and operated to optimize fiscal, environmental and functional
performance for the lifecycle of the facility. Sustainable performance of infrastructure

shall be determined through an integrated assessment, one that accounts for fiscal,
environmental and functional costs and benefits, over the life of the facility.
O-)) CC. "Sustainable Infrastructure Scorecard" ((is)) means a((n alternative))
green building and sustainable development rating system developed by the ((eounty))
green building team ((as required by K.C.C. 18.17.020.E. The Sustainable Infrastructure
Scorecard was developed)) for capital projects that are not eligible for the LEED rating
system.
DD. "Transit-oriented development" means a capital project on King County-
owned property that includes the development of housing, commercial space, services, or
job opportunities in direct proximity to frequent public transportation and that is wholly
or partially planned or wholly or partially financed by the Metro transit department.
EE. "WELL" means a third-party green building rating system administered by
the International WELL Building Institute's collaboration with Green Business
Certification, Inc.
SECTION 6. Ordinance 16147, Section 3, as amended, and K.C.C. 18.17.020 are
each hereby repealed.
NEW SECTION. SECTION 7. There is hereby added to K.C.C. chapter 18.17 a
new section to read as follows:
A. The policy intent of this chapter is to ensure that the planning, design,
construction, remodeling, renovation, historic preservation, maintenance, operation and
decommissioning of any King County-owned, lease-to-own or financed capital project is
consistent with the latest green building and sustainable development practices.
B. The policy intent is to improve energy efficiency, reduce greenhouse gas

emissions, advance equity and social justice, reduce waste, reduce water use, increase
sustainable materials use, improve sites and improve stormwater management.
C. This chapter applies to all King County-owned or lease-to-own capital
projects, excluding projects that have already completed thirty percent of the design
phase by the effective date of this ordinance.
D. This chapter also applies to certain housing projects partly or totally financed
by King County that are required by law to follow statewide green building standards.
NEW SECTION. SECTION 8. There is hereby added to K.C.C. chapter 18.17 a
new section to read as follows:
A. Capital projects shall be subject to the following applicable green building
standards and corresponding requirements; capital projects shall register with the
applicable third-party rating system and achieve the appropriate certification. Small,
related capital projects that are part of a program may be certified as a program rather
than at the individual-project level:
1. Affordable housing capital projects subject to RCW 39.35D.080 that receive
moneys from the King County Department of Community and Human Services or that
are part of transit-oriented development shall achieve either Evergreen Sustainable
Development Standard requirements or an applicable alternative green building rating
system certification, or both;
2. Buildings owned or lease-to-own by King County, excluding those to which
subsection A.1. of this section applies, shall achieve certification levels as follows:
a. New construction of a LEED-eligible building shall achieve either LEED
platinum certification or the Living Building Challenge certification, or both: and

b. A major remodel or renovation of a LEED-eligible building shall achieve
either LEED gold certification or the Living Building Challenge certification, or both;
and
3. Capital projects owned or lease-to-own by King County that are not subject
to subsection A.1. or 2. of this section shall either achieve a platinum rating according to
a King County or division-specific Sustainable Infrastructure Scorecard or achieve
certification through an applicable alternative green building rating system, or both.
B. All capital projects to which subsection A. of this section applies:
1. Shall meet King County Surface Water Design Manual requirements,
regardless of jurisdiction location. If a project is located in a jurisdiction where the
surface water design manual standards and requirements are different than King
County's, the project shall implement the more stringent requirement;
2. Shall achieve a minimum diversion rate of eighty percent for construction and
demolition materials, achieve an eighty-five percent diversion rate beginning in 2025 and
shall achieve zero waste of resources with economic value beginning in 2030;
3. Shall achieve applicable King County equity and social justice credits for
capital projects regardless of the rating system used; and
4. Should use the practice of integrative process to maximize green building,
sustainable development, community benefit and financial investment opportunities over
the life of the asset.
C.1. For leases by a King County agency for King County operations at non-
King-County-owned facilities, the agency shall seek to incorporate the latest green
building and sustainable development practices in the county-occupied space.

563	2. For new leases of King County-employee-occupied-space of longer than five
564	years, including lease-to-own projects, King County shall lease buildings that are
565	certified through the LEED rating system at silver level or higher, are Energy Star
566	Certified or are certified through an alternative green building rating system, but only
567	when those ratings are consistent with the operational needs of the function. Buildings
568	that do not meet these standards can be leased by the county if plans and financing are in
569	place at the time of signing that will enable the building to meet this standard within
570	twenty-four months of lease signing.
571	D. As part of the county's green building program, the county shall preserve and
572	restore the historic landmarks and properties eligible for landmark designation that are
573	owned by the county, except in cases where a certificate of appropriateness is granted by
574	the King County landmarks commission.
575	NEW SECTION. SECTION 9. There is hereby added to K.C.C. chapter 18.17 a
576	new section to read as follows:
577	A. Implementing agencies for capital projects subject to section 8.A. of this
578	ordinance shall comply with the requirements in this chapter while balancing fiscal
579	stewardship, community investment and environmental excellence over the life of the
580	asset.
581	B.1. The implementing agency for a capital project may apply to the executive or
582	designee for a waiver to some or all of this chapter if, in the agency's judgement,
583	compliance is not possible, the costs of compliance are unreasonable or the costs of
584	compliance do not generate sufficient fiscal, operational, environmental and social

585	benefits to justify the costs. The implementing agency should apply for a waiver at or
586	before thirty-percent design.
587	2. When reviewing applications for waivers, the executive or designee may
588	consider:
589	a. the costs and benefits of full compliance over the life of the asset, including
590	environmental and equity benefits;
591	b. whether it is possible for the project to comply; and
592	c. the degree to which the project will take steps in lieu of full compliance to:
593	(1) mitigate and avoid negative environmental impacts;
594	(2) reduce greenhouse gas emissions; and
595	(3) address inequities in the distribution of resources and access to a healthy
596	build and natural environment.
597	3. If the executive or designee grants a waiver to a requirement in this chapter,
598	the executive shall transmit in the quarterly budget management report required by
599	K.C.C. 4A.100.100 a list of projects receiving the waiver, the reasons for the waiver and
600	any actions the implementing agency will take to meet the policy intent of the chapter
601	within reasonable costs.
602	C. Capital projects involving designated landmarks or properties that are eligible
603	for landmark designation shall seek to maximize green building strategies appropriate to
604	the project. However, in addition to the process described in subsection B. of this
605	section, the King County landmarks commission or King County historic preservation
606	officer may also waive some or all of the requirements of this chapter for these capital

projects upon issuing findings that strict compliance would adversely affect the historic
character of the resource in question or there are no feasible alternatives for preservation.
NEW SECTION. SECTION 10. There is hereby added to K.C.C. chapter 18.17
a new section to read as follows:
A. The executive shall report on the progress of implementing this chapter as part
of the biennial environmental sustainability report, in accordance with K.C.C. 18.50.010.
The biennial environmental sustainability report shall report on the following criteria:
1. Percentage of King County-owned capital projects achieving a platinum
certification level using the LEED rating system, Sustainable Infrastructure Scorecard
rating system or equivalent certification level through an alternative green building rating
system;
2. Percent and tonnage of construction and demolition materials diversion from
landfills; and
3. Performance for projects with contracted utility rebates including greenhouse
gas emissions performance.
B. Except for capital projects subject to subsection C. of this section, the capital
project manager for each project to which this chapter applies shall report the following
information to the green building team; small, related projects that are certified as a
program may report as a program:
1. By January 31 following each year a project is active, an annual green
building report capturing sustainability and green building efforts;
2. At thirty-percent design phase completion:

a. a Sustainable Infrastructure Scorecard, LEED or alternative green building
rating system checklist. The checklist shall document which rating system and
certification level the project is planned to achieve;
b. a construction and demolition material diversion plan; and
c. a list of the equity and social justice credits the project will pursue; and
3. At project completion:
a. an updated LEED, Sustainable Infrastructure Scorecard or alternative green
building rating system checklist. The checklist shall document which rating system
points and certification level the project actually achieved;
b. a construction and demolition material diversion report; and
c. a list of the equity and social justice credits the project implemented.
C. By January 31 of each year, designees from the department of community and
human services shall provide the green building team with the Evergreen Sustainable
Development Standard checklist for each housing project subject to section 8.A.1. of this
ordinance that was awarded funding in the previous year.
NEW SECTION. SECTION 11. There is hereby added to K.C.C. chapter 18.17
a new section to read as follows:
To help achieve a standard level of green building operations in existing
buildings, the green building team shall develop a set of both mandatory and
recommended green building operational guidelines for divisions to incorporate into their
facility operations procedures. The development shall be in coordination with divisions
that have capital project or building management staff and the GreenTools technical
support team. Each division shall identify priorities for incorporating new green

operations and maintenance practices in its line of business. The guidelines shall provide
direction on the use of green practices in minor remodels and renovations, water and
energy conservation, waste reduction and recycling expectations, sustainable material
procurement, green cleaning standards and retrocommissioning to improve a facility's
operating performance. County divisions shall have flexibility to select standards most
applicable to their line of business, either King County's green operations and
maintenance guidelines handbook or an existing third-party standard.
NEW SECTION. SECTION 12. There is hereby added to K.C.C. chapter 18.17
a new section to read as follows:
A. The green building team shall coordinate and share information about the use
of sustainable development practices countywide and, with assistance from the
GreenTools program, develop tools and training for project managers to implement this
chapter. The green building team's duties include:
1. Helping to assess regionally appropriate green building and sustainable
development practices;
2. Developing regionally appropriate building and facility design standards and
guidelines;
3. Developing tools and procedures for assessing life-cycle fiscal,
environmental and functional costs and benefits;
4. Convening and facilitating sustainable development planning and charrette
workshops;
5. Evaluating performance of projects and facilities, including conducting post
occupancy surveys, energy and water use audits and evaluating benefits realized; and

675	6. Tracking and reporting progress on implementation of green building and
676	sustainable development practices.
677	B. Each division with capital project, operations and maintenance, building
678	management, permitting or housing staff shall designate one or more green building team
679	member. The green building team member shall regularly attend meetings and actively
680	participate in disseminating sustainable development practices information back to the
681	respective division. Green building team members may also receive specialized training
682	in green building design and should be encouraged to achieve green building professional
683	credentials.
684	C. The green building team shall assist with formation of an interagency review
685	committee with members from permitting agencies, including the department of public
686	health, water and land resources division of the department of natural resources and
687	parks, department of local services and the green building team, to facilitate review of
688	projects that involve multiple green building systems and to facilitate approval of
689	buildings using high performance rating systems or features.
690	NEW SECTION. SECTION 13. There is hereby added to K.C.C. chapter 18.17
691	a new section to read as follows:
692	The GreenTools program shall provide technical support for the green building
693	team and to cities and the general public as appropriate. Technical support should
694	include, but not be limited to:
695	A. Training on LEED and other green building and sustainable development
696	certifications and technologies;
697	B. Research;

698	C. Project review;
699	D. Assisting with budget analysis; and
700	E. Convening groups to develop strategies and policies relating to green
701	buildings and sustainable development practices.
702	NEW SECTION. SECTION 14. There is hereby added to K.C.C. chapter 18.17
703	a new section to read as follows:
704	To increase green building practices on a community-wide level, King County
705	shall amend King County ordinances and implement strategies that increase sustainable
706	development, awareness, certification and innovation in green building, informed by the
707	priority actions and targets of the King County Strategic Climate Action Plan. Efforts
708	shall include, but not be limited to, the following:
709	A. The department of local services, permitting division, shall develop
710	educational materials on sustainable practices and techniques for green building and site
711	development, such as the green building handbook. The educational materials shall apply
712	to new construction, additions, remodels and renovation projects in unincorporated King
713	County, and shall be developed and provided in such a way that all county residents have
714	access to the information. The permitting division shall also develop guidance materials
715	and coordinate training that informs county staff on how to review and inspect green
716	building techniques throughout the development review process;
717	B. The department of public health, the water and land resources division of the
718	department of natural resources and parks and the department of local services,
719	permitting division, shall ensure that all staff who review and inspect development
720	permits receive training in green building and high-performance rating systems, such as

721	Built Green Emerald Star, LEED Platinum and the International Living Future Institute's
722	Living Building Challenge certifications;
723	C. The department of local services, permitting division, shall participate in the
724	regional code collaboration to develop and unify building codes throughout jurisdictions
725	in the Puget Sound region that promote green building and supports shared economic
726	growth and sustainability. The county shall promote amendments developed by the
727	regional code collaboration for inclusion in the Washington State Energy Code.
728	Amendments developed by the regional code collaboration shall be adopted, when
729	appropriate, in the county's building and construction codes, with initial emphasis on
730	minimum recycling requirements for construction and demolition projects;
731	D. The county, in partnership with other public and private entities, shall provide
732	assistance to increase the development of green affordable housing, green building
733	certifications, efficiency upgrades in existing buildings and stronger state and local
734	standards for new and existing buildings;
735	E. The department of local services, permitting division, shall research and, as
736	viable, propose additional King County zoning and building ordinances, policies,
737	incentives and programs to support the advancement of countywide green building
738	efforts; and
739	F. The procurement services section of the department of executive services
740	shall, where possible and appropriate, include green building requirements in capital
741	design and construction contracts, bid documents and technical specifications. The
742	project manager responsible for the capital project shall collaborate with procurement

services section staff to determine where green building requirements are possible and

744	appropriate. As applicable, requests for proposals and qualifications should include a list
745	or description of green building rating system certification experience. Procurement
746	documents that relate to construction or capital projects shall cite this chapter.
747	SECTION 15. Ordinance 17166, Section 2, as amended, and K.C.C. 18.50.010
748	are hereby amended as follows:
749	The executive shall transmit by June 30 of every other year a progress report on
750	the county's major environmental sustainability programs intended to reduce energy use,
751	climate emissions, and resource use, and prepare for the impacts of climate change, as
752	required in subsections A., B. and C. of this section. The report shall also describe the
753	progress made throughout the region on developing of green jobs as defined in K.C.C.
754	18.25.010. In those years in which the update to the strategic climate action plan as
755	required in K.C.C. 18.25.010 is transmitted, the information required by the report shall
756	be included in the update to the strategic climate action plan. In all other years, the report
757	shall also describe the progress made throughout the region on developing of green jobs
758	as defined in K.C.C. 18.25.010. The executive shall ((transmit the report to council and
759	filed in the form of a paper original and an electronic copy)) electronically file the report
760	with the clerk of the council, who shall retain ((the original)) an electronic copy and
761	provide an electronic copy to all councilmembers, the council chief of staff and the lead
762	staff for the transportation, economy and environment committee, or its successor. The
763	report shall be structured in a way that links actual performance to established goals and
764	indicators and can inform policy choices, program priorities and investments in capital
765	projects. The report should address the following:
766	A. Greenhouse gas emissions reductions, including:

767	1. Progress towards achieving the overarching greenhouse gas emissions
768	reduction targets for both county government operations and the county as a whole;
769	2. Progress against targets and measures and updates on the implementation of
770	strategies and priority actions in five goal areas for the strategic climate action plan:
771	transportation and land use; building and facilities energy; green building; consumption
772	and materials management, including the environmental purchasing program; and
773	forestry and agriculture; and
774	3. A summary of major expenses associated with the climate impacts research,
775	community-scale emissions inventories, climate change community engagement, and
776	climate change and energy efficiency partnerships with businesses and cities;
777	B. An update on implementation of climate preparedness strategies and priority
778	actions recommended in the current strategic climate action plan;
779	C. An update on the strategies and priority actions identified in the green jobs
780	strategy as required by K.C.C. 18.25.010;
781	D. An update on the actions taken to achieve sustainable and resilient
782	communities as required by K.C.C. 18.25.010;
783	E. Beginning in 2021, an update on the implementation of the jump start
784	transportation electrification strategy required in K.C.C. 18.22.010. The update shall
785	include a report on the Metro transit department's zero-emission fleet goal
786	implementation, updating the implementation report to include modified or new
787	milestones; strategies to accelerate implementation and interim milestones, strategic
788	climate action plan modelling and goals, information technology advances and reporting
789	on K.C.C. 28.94.085.B. The update shall also include any analysis completed in

# Ordinance 19402

selecting the public charging infrastructure provided in King County-owned facilities and
describe how the needs of a variety of different types of electric vehicles, including light
electric vehicles, were considered in the analysis;
F. An update on $((T))$ the green building program, as required in $((K.C.C.$
18.17.020.M.1.)) section 10.A. of this ordinance; and
G. The program to fund city projects to reduce energy demand, as required in
Ordinance 18663, Section 3.
SECTION 15. Severability. If any provision of this ordinance or its application

- to any person or circumstance is held invalid, the remainder of the ordinance or the
- application of the provision to other persons or circumstances is not affected.

Ordinance 19402 was introduced on 9/7/2021 and passed as amended by the Metropolitan King County Council on 3/1/2022, by the following vote:

Yes: 9 - Balducci, Dembowski, Dunn, Kohl-Welles, Perry, McDermott, Upthegrove, von Reichbauer and Zahilay

KING COUNTY COUNCIL KING COUNTY, WASHINGTON

DocuSigned by:

Claudia Balduci

Claudia Balducci, Chair

ATTEST:

Melani Rediga

Melani Pedroza, Clerk of the Council

--- DocuSigned by:

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Dow Constantine, County Executive

**Attachments:** None

#### **Certificate Of Completion**

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You may contact us to let us know of your changes as to how we may contact you electronically, to request paper copies of certain information from us, and to withdraw your prior consent to receive notices and disclosures electronically as follows:

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#### Required hardware and software

Operating Systems:	Windows® 2000, Windows® XP, Windows Vista®; Mac OS® X
Browsers:	Final release versions of Internet Explorer® 6.0 or above (Windows only); Mozilla Firefox 2.0 or above (Windows and Mac); Safari <sup>TM</sup> 3.0 or above (Mac only)
PDF Reader:	Acrobat® or similar software may be required to view and print PDF files
Screen Resolution:	800 x 600 minimum

Enabled Security Settings:	Allow per session cookies

<sup>\*\*</sup> These minimum requirements are subject to change. If these requirements change, you will be asked to re-accept the disclosure. Pre-release (e.g. beta) versions of operating systems and browsers are not supported.

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