



**King County**  
**Metropolitan King County Council**  
**Committee of the Whole**

**STAFF REPORT**

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<b>Agenda Item No.:</b>	<b>5</b>	<b>Date:</b>	<b>22 Apr 2009</b>
<b>Proposed Ordinance No.:</b>	<b>2009-0282</b>	<b>Prepared by:</b>	<b>Nick Wagner</b>

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**SUMMARY**

Proposed Ordinance 2009-0282 (Attachment 1, pp. 3-4 of these materials) would place on the November 2009 general election ballot a charter amendment recommended by the 2007-2008 King County Charter Review Commission (“CRC”). The proposed amendment would repeal Charter section 475 (Work Programs and Allotments) (Attachment 2, p. 5 of these materials).

The CRC’s vote was 18-0 in favor of the amendment, with three members absent.

**BACKGROUND**

Charter section 475 currently requires the Executive to provide estimates (“allotments”) of what each county agency will spend each quarter. The King County Financial Policies Advisory Task Force recommended in its August 2007 report (at pp. 7-8 of the report) that the allotment requirement be deleted from the Charter:

The Task Force also discussed the allotments provision of the Charter. An allotment is an estimate of what an agency will spend each quarter of the year, and the Executive is required to provide allotments of all agency budgets to the Council. It appears from the Task Force’s discussion that the allotment system takes significant time and serves no useful purpose. Council staff noted that they pay little attention to the allotment reports. The Director of the Office of Management and Budget felt the system serves no useful purpose for his office.

The Task Force therefore recommended, “Deletion of the portion of Section 475 of the Charter related to allotments should be considered.” (Task Force report, p. 4.) Although the Task Force’s recommendation extended only to “the portion of Section 475 related to allotments,” the CRC recommended repeal of Section 475 in its entirety (*see* Attachment 3, pp. 7-9 of these materials).

**THE PROPOSED LEGISLATION**

Proposed Ordinance 2009-0282 would repeal Charter section 475 in its entirety.

Council staff are exploring further with budget staff and legal counsel whether part of Charter section 475 should be retained.

**INVITEES**

1. Charter Review Commission members

**ATTACHMENTS**

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Signature Report

April 20, 2009

Ordinance

**Proposed No.** 2009-0282.1

**Sponsors** Ferguson

1 AN ORDINANCE proposing to repeal Section 475 of the  
2 King County Charter pertaining to allotments, and  
3 submitting the same to the voters of the county for their  
4 ratification or rejection at the November 2009 general  
5 election.

6  
7 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

8 SECTION 1. There shall be submitted to the voters of King County for their  
9 approval and ratification or rejection, at the next general election to be held in this county  
10 occurring more than forty-five days after the enactment of this ordinance, an amendment  
11 to the King County Charter repealing Section 475, as set forth herein:

12 **Section 475 repealed.** Section 475 of the King County Charter, "Work Programs  
13 and Allotments," is hereby repealed.

14 SECTION 2. The clerk of the council shall certify the proposition to the county  
15 elections director, in substantially the following form, with such additions, deletions or  
16 modifications as may be required by the prosecuting attorney:

**Ordinance**

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17            Shall the King County Charter be amended to repeal Section 475, "Work  
18            Programs and Allotments"?

19

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON

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ATTEST:

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APPROVED this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

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**Attachments**      None

## **CURRENT CHARTER PROVISION**

### **Section 475 Work Programs and Allotments.**

Within thirty days after the adoption of the appropriation ordinances, each agency of county government except the county council shall present to the county executive work programs and requested allotments by program, project, object of expense or period of time to properly control expenditures and prevent deficits; and the county executive may allot and withhold appropriations. At any time during the fiscal year, the county executive may transfer current expense appropriations between general classifications of expenditures within the same executive department, administrative office, board or commission.

During the last quarter of the fiscal year, the county council when requested to do so by the county executive may adopt an ordinance to transfer appropriations between agencies of county government; but a capital budget project shall not be abandoned thereby unless its abandonment is recommended by the executive department responsible for planning.





**2007-2008 King County  
Charter Review Commission**  

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**Final Report and Recommendations**



*Recognizing Forty Years of  
Good Governance*

King County, Washington

May 2008  
COW Materials, Page 7

### III. Charter Review Issues and Recommendations

The Charter Review Commission recommends the following amendments to the King County Charter. The full text of the amendments can be found in Appendix A.

#### A. PROPOSED CHARTER AMENDMENTS

##### Anti-Discrimination

*Charter Section – Section 840*

*Subcommittee – Regional Governance*

*Amendment Language – See page 30*

The Commission recommends adding disability, sexual orientation, and gender identity and expression to the list of protected classes identified in Section 840 of the Charter (Anti-Discrimination). The proposed amendment would also clarify contract-related portions of Section 840 to avoid risk that the provision could be misinterpreted to prohibit contracts with the federal government.

Though discrimination on the basis of sexual orientation is already prohibited in county code and state law, it is not included as a protected class in the Charter. County code and state law include gender identity and expression in their definitions of sexual orientation. However, Commissioners heard extensive testimony during the public comment period regarding the need to provide explicit protection based on gender identity and expression. In response to this testimony, the Commission unanimously voted to add gender identity and expression to the protected classes in the anti-discrimination section of the Charter.

Final vote: | Yes – 18 | No – 0 | Abstain – 0 | Absent – 3 |

##### Budget Allotments

*Charter Section – Section 475*

*Subcommittee – Regional Governance*

*Amendment Language – See page 30*

The Commission recommends striking budget allotment requirements in Section 475. Budget allotment requirements in the Charter provide little or no practical value to the county’s current budgeting process. Prior the advent of computerized bookkeeping and automated reports, the County Council and the Executive used the budget allotment process to keep control and oversight of expenditures throughout the year. However, modern bookkeeping practices allow for more frequent reports to the Council from the budget office. The Council and Executive agree that the allotment system is no longer required.

Final vote: | Yes – 18 | No – 0 | Abstain – 0 | Absent – 3 |

##### Budget Timeline

*Charter Section – Sections 410 and 420*

*Subcommittee – Regional Governance*

*Amendment Language – See page 30*

The Commission recommends a charter amendment to provide the Council with 65 days instead of 45 days to review the Executive’s annual budget. Since 1992, the county budget has more than quadrupled and become increasingly complex, yet the current budget timeline allows the Council no more than 45 days for review of the budget. Councilmembers believed that the existing



## V. APPENDICES

### APPENDIX A: Proposed Charter Amendment Language

Amendments proposed for addition to the Charter are underlined. Amendments proposed for removal from the Charter are shown in strikeout.

#### **Anti-Discrimination**

*Section 840. Anti-Discrimination.*

There shall be no discrimination in employment or compensation of county officers or employees on account of sex, race, color, national origin, religious affiliation, disability, sexual orientation, gender identity or expression, or age except by minimum age and retirement provisions; and the county shall not enter into any contract with any person, firm, organization, or corporation, or other non-governmental entity which discriminates on the basis of sex, race, color, national origin, religious affiliation, disability, sexual orientation, gender identity or expression, or age except by minimum age and retirement provisions.

#### **Budget Allotments**

*Section 475. Work Programs and Allotments.*

Within thirty days after the adoption of the appropriation ordinances, each agency of county government except the county Council shall present to the county executive work programs and requested allotments by program, project, object of expense or period of time to properly control expenditures and prevent deficits; and the county executive may allot and withhold appropriations. At any time during the fiscal year, the county executive may transfer current expense appropriations between general classifications of expenditures within the same executive department, administrative office, board or Commission.

#### **Budget Timeline**

*Section 410 Presentation and Adoption of the Budget*

At least ~~seventy-five days~~ ninety-five days prior to the end of each fiscal year the county executive shall present to the county Council a complete budget and budget message, proposed current expense and capital budget appropriation ordinances, and proposed tax and revenue ordinances necessary to raise sufficient revenues to balance the budget; and at least thirty days prior to the end of the fiscal year, the county Council shall adopt appropriation, tax and revenue ordinances for the next fiscal year.

*Section 420 Budget Information*

At least ~~one hundred thirty-five days~~ one hundred fifty-five days prior to the end of the fiscal year, all agencies of county government shall submit to the county executive information necessary to prepare the budget.

#### **Charter Amendment by Citizen Initiative**

*800.20 Amendments by the Public.*

The public may propose amendments to the charter by filing petitions with the county council bearing a number of signatures equal to or greater than twenty percent of the votes cast for the office of county executive at the last preceding election for county executive. The petitions shall contain the full text of the proposed charter amendment. Publication of a proposed amendment and notice of its submission to the voters shall be made in accordance with the state constitution and general law. Submittal to the voters shall occur at the next general election occurring more than one hundred thirty-five days after the petitions are filed. Within ninety days after the petitions are filed, the county council may enact an ordinance to submit a substitute charter amendment concerning the same subject matter on the same ballot with the proposed amendment; and the voters shall first be given the choice of accepting either or rejecting both and shall then be given the choice of accepting one and rejecting the other. If a majority of the voters voting on the first issue is for either, then the version receiving the majority of the votes cast on the second issue shall be deemed approved. If a majority of those voting on the first issue is for rejecting both, then neither version shall be approved regardless of the vote on the second issue. Any amendment that is approved by a majority of the voters voting on the issue shall become effective ten days after the results of the election are certified unless a later date is specified in the amendment.

#### **Commission Procedures**

*Section 800 Charter Review and Amendments.*

At least every ten years after the adoption of this charter, the county executive shall appoint a citizen commission of not less than fifteen members whose mandate shall be to review the charter and present, or cause to be present-